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**JOINT
STANDING
COMMITTEE
HEARINGS**

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FRIDAY - 1:00 P.M.

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Representative Dominic Badolato, Presiding
Senator Wilber Smith, Presiding

Members: Senators: Smith, Lieberman, Sullivan, Murphy, Fauliso, Pac,
Power, DeNardis, Dowd, Rudolf.

Representatives: Badolato, Piazza, Esposito, Iwanicki, Flynn,
O'Brien, Bonetti, Mastrianni, Mahoney, D'Onofrio, Taneszio,
Martin, Camp, Matthews, Lyons, Holdsworth, Povinelli, Vaill,
Smyth, Genovesi.

Chr. Badolato: The Labor Committee Hearing for February 19th, will now be
open. Before we explain the ground rules we hope to follow
throughout the Session, we will allow those Legislators that
are here to come forward and speak. The mike is up here, up
front. You will have to pick it up and speak directly into
the mike. Give your name and district number. Senator Eddy.

Sen. Eddy: Thank you, Mr. Chairman. Senator Eddy of the 9th Senatorial
District. I am here to speak in favor of a bill that has
among others, my name, Representative Boggini, Representative
Ritter and Senator Jackson, all of whom have signed this bill.
That's S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the
20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep.
Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOY-
MENT PROGRAM FOR TEEN-AGERS, and I would ask the Committee
if they would be so kind as to turn to the back where it
says, 'the sume of \$10,000,000. shall be appropriated', and
right off the bat if they would change that to \$1,500,000.
and I mention that because we were requested to put in money
amounts on bills. I merely picked a reasonable figure, I
thought, and I have now reduced it, as you can see, quite
considerably.

This bill would establish a program of part-time summere
employment for young people of high school age, 14 to 18.
I would like to, very briefly, discuss how I conceive of
this program being organized but before I say that, I would
say that regardless of whether it is this bill or some other
bill or some related-type bill which is passed this Session,
I feel that this is a positive contribution that we can make
in this Session to a very severe and growing problem and that
is, idleness among our youth. This sort of idleness is in
all communities, city communities, suburban communities, even
small towns and it is a contributing factor, not the sole
factor but a contributing factor, to much of the trouble we
now have among some of our young people and I know from per-
sonal experience since I am an employer of young people on
my farm. I know that for every job I can supply, there are
literally hundreds and hundreds of applicants for these jobs

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Sen. Eddy: and our kids want jobs. They are everybodys children. They are my children, your children, and I feel that the State can and should do something in this area.

Now, I conceive of this program in no way and I want to repeat - in no way - interfering with the unemployed who wish jobs. If I thought such a program would interfere with giving jobs to older people, wage earners, who are trying to support families, I personally would ask to have this bill withdrawn. I see this in no way interfering with our unemployed, for them to have a rightful shot at jobs and, furthermore, I will personally support programs which will help our unemployed in the same area. This is strictly a part-time summer work program at wages less than those, in fact, all older people would accept, doing strictly outside conservation type jobs which would go along with young people's interest in ecology these days - non-dangerous work. I know that subsequent speakers will say that they do not wish to have any of the sort of factory jobs or dangerous jobs. I am in total agreement. I would like to work with any labor organization who will help me with this bill or adopt their proposals. It doesn't matter to me. I just want some sort of a summer work program through which can help young people find work.

Now, just some very brief facts and I am going to hand this in. The sort of thing they can do. They can build trails in our State Parks or Forests. They can clear brush and woodland improvement. They can help build picnic areas. They can have clean-up efforts in local communities and if one community wishes to apply for this, they can join with other communities into a regional effort. I see this in my bill as being handled by local school boards and I wish to tell you why I suggest that.

There are many teachers in our school systems who are excellent at handling young people, that's the nature of their job. Many of them look for summer work for a few months. It's a logical extension of the school system to have them help with young people during the summer, though, I think, that this is a sounder basis to have the local school boards be in charge of the application. At the same time, on the State level, technical assistance would be given by the Department of Natural Resources which is the logical extension. There will be other speakers on this bill, but the point I wish to make to the Committee is that I hope that if you seriously consider the concept, that you will

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Sen. Eddy: ask me to help you or you help me to get a good bill out of this Committee which we can all agree upon. It is totally immaterial to me whether you totally reword my bill or what you do with it as long as the concept of some sort of employment program for the young people of this State be adopted. I think it is important and I can assure you there is great public support on both the part of young people and their parents for this bill. Thank you, Mr. Chairman.

Chr. Badolato: Thank you.

Rep. Boggini: I am N. Charles Boggini. I represent District 20 in Manchester, speaking on this same bill as Senator Eddy spoke on S. B. No. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st.) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS. I recall last summer while we were in a meeting that one of the questions came up, this was the Conservation Committee, that much work in the State was going undone in the forests and in the recreation area. At the same time, I was reading in the newspaper about teen-agers who could not find employment. So, some of us began to speak about the possibility of employing these young people in doing work in the environment.

For example, in the town that I live in, in Manchester, they could be a big help in working on that Lydia Park that we are considering. They could be a big help in cleaning up the Hockanum River. They possibly could be a big help on the new Community College campus that we are working on, or, if we are successful in getting Case Mountain one of these days as a park, they could help there.

I feel very comfortable speaking to the Labor Committee because in my early days I was very active in the labor movement and I had occasion to personally get to know Walter Reuther and Alan Haywood. Alan Haywood was John Lewis' first lieutenant. At that time, I was President of the State, County, and Municipal Workers of America representing 10,000 more or less people. Right now, I am a businessman and I think that this is something that you can live with because one of the programs of the New Deal Era that made people speak for it was the Civilian Conservation Corp program and this is patterned after it and I can assure you that spoken and worked with people like Alan Haywood and Walter Reuther in those days, that

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Rep. Boggini: they were in favor of that program. So, I think, that you as labor people could very well support it.

Now, in effect what this bill does is enable municipalities to establish summer employment programs for youth between the ages of 14 and 18 with emphasis on outdoor physical employment designed to educate such youth in conservation and encourage their further participation in conservation and improvement of the environment, such programs to be administered by local departments of education and the State Council of Agriculture and Natural Resources and financed by State grants on a matching fund basis. I hope that your Committee will seriously consider this bill and do everything possible to help us put it into effect. Thank you.

Chr. Badolato: Thank you.

Rep. Mortensen: Mr. Chairman and Members of the Committee, I am Elmer Mortensen representing the 24th District. I am here to speak in favor of H. B. 6375 (Rep. Mortensen of the 24th) AN ACT CONCERNING THE EMPLOYMENT OF MINORS IN DINING ROOMS) concerning teen-agers, such as, 16 and up to work in ice-cream bars and restaurants and dining rooms.

Now, I have had a great deal of experience with this myself having been a past owner of an ice-cream bar where we have been unable to hire boys or girls at the age of 16 because of the fact they could only work until 10 o'clock at night. So, the consequences are that these boys and girls in the ages of 16 are unable to get these jobs because after 10 o'clock they would leave and would leave it to the older people to do most of the cleaning up. Now, I believe, too, we don't like to hire, we didn't like to hire, and I know my boys don't like to hire a boy or a girl at 16 but they would like to because of the fact they could have them for about two years. When you hire them at the ages of 18 and up, you have them only for a short period of time when they are home from colleges. By the time you have them broken into your system and to the workings of the place, they are leaving you. This has been a great handicap and I know in the Town of Newington we are having problems with teen-agers because of the fact they have nothing to do. Nobody wants to hire them because of the fact that you have them only a short time.

Now, this bill would mean that such as a Friday night - there is no school on Saturday - they'd be able to work at a later hour on Friday when there is no school the

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Joseph Bober: I would ask the Committee to do what you have done in the past, relegate these bills into obscurity. Thank you, Mr. Chairman.

Chr. Badolato: Thank you. Commissioner.

Com. Ricciuti: Mr. Chairman, Members of the Committee. My name is Renato Ricciuti. I am the Labor Commissioner, for the time being, of the State of Connecticut. I really beg your indulgence because I am not going to be here that much longer but I thought that you might be interested in my views since I want to carry out my responsibilities until the last day.

Passage of these bills would mean that the employees involved would get a wage decrease on all counts. They would charge more for meals. They would deduct tips from bus boys, for instance, who don't get tips directly from employers. The whole meal allowance was originally set up as a convenience to the employers of this State. In other words, people who are working on the job wouldn't be leaving the job to go on a lunch period or anything like that. So that, it is true that in a great many cases and the law says if the meals are available. In other words, there are instances where people do not actually consume, the employees do not consume the meals involved and employers can still deduct from their pay the amount of money which is involved in the law. So, for those reasons and particularly in the case of the bus boys who, I notice, there is another group of bills which would allow them to work longer. We would have a situation where they worked longer and would receive less pay and so, for those reasons and for the most important reasons, that most of these people involved here are really on the bottom rung of the economic ladder. They are the most poorly paid people and yet here we have a group of bills which would decrease their pays some more and for those reasons I am opposed to the bills.

Chr. Badolato: Thank you. Anyone else wish to be heard in opposition? Then, we will close the Hearing on this group of bills and go to the next group but before we do, I wonder if President Lowe is here from Manchester Community College?

Fred Lowe: Thank you, Mr. Chairman, for your indulgence. Fred Lowe, President of Manchester Community College. I would like to speak on behalf of the bill introduced by Senator Eddy, S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS.

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Fred Lowe:

First, generally, as a citizen always in favor of an action which seems to kill two birds with one stone and in this bill it appears to me that by one appropriation you would attack two of the major problems facing us, the problems of the environment and the problems of unemployment, especially for young adults.

The college, however, has a couple of specific interests in this bill. One is that a great majority of our students earn most of the funds they need to pursue their education, especially at community colleges, by work during the summer. As, I think you all know, the opportunities for that work have decreased substantially in the recent year or two and these students if, in addition faced with higher tuition costs, will be in serious financial trouble.

The college has a second specific interest in this bill having been considering planning toward a kind of combination of education and work that is directly suggested by this bill. We have been planning toward a summer work study program which would combine education in the environmental sciences with actual physical experience in environmental services. Plenty of opportunities, as Mr. Boggini has suggested, in our immediate vicinity. I think these and similar experiences are directly available in the vicinity of any of the other nine community colleges in existence.

So, we would be particularly interested in this bill insofar as it would provide for students to combine with pay a work experience with study in conservation, environment and ecology. In the interest of that possibility, Mr. Chairman, I would request that the Committee consider two modifications of the bill. One, the possibility of raising the maximum age limit from 18 to at least 19 to accommodate those college students who need summer work on a part-time basis equally. Secondly, to make some provision for community colleges or other institutions of higher education to become involved in the contract with the municipalities sponsoring this kind of summer activity. That would be in addition then to the municipal educational institutions, a provision for State educational institutions to participate in the contract with the municipalities as provided by this bill. Thank you very much, Mr. Chairman.

Chr. Badolato:

Thank you. Alright, we will hear then the following bills in the second group:

H. B. 5102 (Rep. Cohen of the 59th) AN ACT CONCERNING THE EMPLOYMENT OF CERTAIN MINORS DURING SCHOOL VACATION PERIODS.

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Chr. Badolato: H. B. 5876 (Rep. Mahoney of the 19th, Rep. Boggini of the 20th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES, REVISION OF 1958.

H. B. 6216 (Rep. Billington of the 7th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES REVISION OF 1958.

H. B. 6217 (Rep. Billington of the 7th) AN ACT CONCERNING EMPLOYMENT OF MINORS.

H. B. 6375 (Rep. Mortensen of the 24th) AN ACT CONCERNING THE EMPLOYMENT OF MINORS IN DINING ROOMS.
H. B. 7342.

S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st.) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS.

S. B. 722 (Sen. Odegard of the 4th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES, REVISION OF 1958.

S. B. 971 (Rep. Ratchford of the 167th, Rep. Kennelly of the 1st, Rep. Ajello of the 118th, Sen. Alfano of the 7th, Sen. Caldwell of the 23rd, Rep. Papandrea of the 78th, Rep. Mahoney of the 19th, Rep. Prete of the 114th, Rep. O'Neill of the 52nd, Rep. Hannon of the 16th, Rep. Morris of the 111th.) AN ACT PERMITTING CHILDREN BETWEEN THE AGES OF FOURTEEN AND SIXTEEN TO WORK IN COMMUNITY SERVICE JOBS.

Those that wish to be heard in favor of this group of bills, or any one of them? Anyone wish to be heard in favor?

B. A. Reid: Bernice A. Reid, Manchester. I am in favor of H. B. 7375 (Rep. Mortensen of the 24th) AN ACT CONCERNING THE EMPLOYMENT OF MINORS IN DINING ROOMS, S. B. 722 (Sen Odegard of the 4th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES, REVISION OF 1958, H. B. 5876 (Rep. Mahoney of the 19th, Rep. Boggini of the 20th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES, REVISION OF 1958.

Now, I approve of the things that have been said in favor of these bills. I know that there may be, perhaps even our Commissioner will say that these young people are going to be exploited. That, possibly, he was exploited as a youngster. This is not done today. People do not work if they do not want to work. We do not want to work these people more hours. We want to make them available for work, if and when they so desire to work. We think that we are

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B. A. Reid: going to help to get these young people off the street corners and into productive activity.

You heard President Lowe speak in favor of a bill permitting young people to work so that they might keep themselves in colleges. There are many parents who want their young people to work so that they can plan ahead and prepare themselves for college. We must give them the opportunity to do so. We want to help the young people. These young people can be helped by these bills. They can be put into productive activity that will get them off the streets. Thank you very much.

Chr. Badolato: Thank you. Is there anyone else that cares to be heard in favor of this group of bills?

R. McGuinness: My name is Rita McGuinness from Newington and I just want to say that I am in favor of S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS. I think that this would be a very worthwhile program and I hope you will be so kind as to give this your utmost consideration. Thank you.

Chr. Badolato: Thank you.

Kevin Kenny: Kevin Kenny, 75 Pearl Street, Hartford, Attorney for the Associated Restaurants of Connecticut. We wish to speak in favor of H. B. 5876 (Rep. Mahoney of the 19th, Rep. Boggini of the 20th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES, REVISION OF 1958, H. B. 6216 (Rep. Billington of the 7th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONN. GENERAL STATUTES REVISION OF 1958, H. B. 6217 (Rep. Billington of the 7th) AN ACT CONCERNING EMPLOYMENT OF MINORS, H. B. 6375 (Rep. Mortensen of the 24th) AN ACT CONCERNING THE EMPLOYMENT OF MINORS IN DINING ROOMS, and S. B. 722 (Sen Odegard of the 4th) AN ACT CONCERNING AMENDMENT TO SECTION 31-18 OF THE CONNECTICUT GENERAL STATUTES, REVISION OF 1958.

These are basically all on the same issues and that is to do something for the young people and keep them off the streets, if possible, develop their characters and, in addition, in our particular field where we have had practical experience, it is almost impossible for us to hire 16 year olds when they have to go home at 10 o'clock. The restaurant industry needs these boys around until 12 o'clock and if the Committee were to come out with a favorable report and if the Legislature should pass this bill, I am sure

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- F. Chase: very vital to our industry. Thank you.
- Chr. Badolato: Thank you. Anyone else care to be heard in favor of these bills? If not, then we will hear from the opposition.
- Com. Ricciuti: Mr. Chairman. I waited until now to talk on one of the bills but I want to say that I am not completely opposed, as a matter of fact, I favor the principle of S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS.

I might point out to the Committee that this area has been studied before and, as a matter of fact, the last Session of the Legislature we had an amendment to Section 31-23 (Employment of Minors) which says among the exceptions, "the Labor Commissioner may authorize employment between the ages of 14 and 16", which is the purpose of this bill, "who is enrolled in (1) a public school in a work-study program as defined and approved by the State Board of Education and the Labor Commissioner", this is during the school year, "or", and this is the amendment that was passed last time by the General Assembly, "(2) a summer work recreation program sponsored by a town, city, or borough, or by a Human Resources Development Agency, which has been approved by the Labor Commissioner.

Now, we had many programs last year that were financed by the Department of Community Affairs which were sponsored under this particular Section of the Statutes. I notice that the bill does have a dollar amount matching dollar for dollar between the State and the local governments. So that generally speaking, for the type of work that they are talking about, as long it is made clear that they are not working in manufacturing which, I think, the language at present does allow. The language would have to be, it seems to me, amended somewhat to make sure that we wouldn't permit the use of machinery.

I think that in accordance with the stand that was taken two years ago and which was approved by the General Assembly, that I would generally be in favor of that type of approach because I do realize that we do have a good many youngsters who are looking for summer employment but I think it ought to be supervised very carefully because regardless of the fact that Connecticut is a very progressive State, unless we watch ourselves there always is the danger of exploitation in this area.

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Com. Ricciuti: Now, as to the bills which ask for minors to be permitted to work beyond 10:00 P.M., I am opposed to that change in the law. It seems to me that with 100,000 or more people unemployed in this State and if you look down the road, as far as employment is concerned in this State, I think all of us must realize that in accordance with the national pattern that we have in this country, the number of manufacturing jobs dwindles every year. We do have an up-swing when we have a lot of defense contracts in this State but when we don't have them, generally manufacturing employment levels off or goes down.

Now, the future jobs in this country and in Connecticut, the growth is now and will be in the future, not in manufacturing - although we still should try to sustain an active manufacturing enterprise in this State - but the growth is now and will be in the service industries. It will be in industries like the restaurant industries, the people that are here today, and it seems to me that before we start to make changes in our laws which will allow minors to work after 10 o'clock, we ought to try to set up some kind of an employment structure which will allow us to give a living wage to the 100,000 odd people in this State who are now unemployed, most of whom are the principal wage earners. I think this can be done in the restaurant industries and the service industries. Many of them are very profitable industries. Many of them are very low paid industries. I think there is a challenge here for these industries and for the workers in these industries for them to grasp and to set up a wage structure here which will not depend on all these hours and all these deductions. A chance for them to get the best kind of employment assistance available, and we do have plenty of it available here. I am sure that they would find plenty of people to work all kinds of hours if they had the right kind of wages and the right kind of working conditions and until we do that and until we are able to employ these principal wage earners, I don't think we ought to make any changes in the laws which effect minors. So, I am opposed to the bill.

Chr. Badolato: Thank you.

J. Bober: My name is Joseph Bober, speaking in opposition to this group of bills. Before I would get on the bills that are before me, I would like to say that S. B. 337 (Sen Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS, is probably the best approach to our problem.

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J. Bober:

The summer employment program for teen-agers would permit municipalities to establish a summer employment program. If this bill was specifically limited to the employment for purposes of conservation and would not permit the use of dangerous machinery, it would be acceptable. I might remind the Members of this Committee that some time ago during our Great Depression, we had the CCC Corps. The CCC worked in this area. It did an excellent job. It took the kids off the streets in the cities, put them out in the country, helped them, helped their families financially, and it was the right approach to the problem of the unemployed teen-agers.

I would oppose H. B. 5102 (Rep. Cohen of the 59th) AN ACT CONCERNING THE EMPLOYMENT OF CERTAIN MINORS DURING SCHOOL VACATION PERIODS, because it would destroy the child labor laws of our State and would not solve the important problem of how to keep minors occupied when school is not in session. We don't need additional people in the labor market at this time. As I stated before, I would prefer the approach of S. B. 337.

Speaking in opposition to H. B. 5876, this bill would permit minors between 16 and 18 to be employed in a restaurant until 12 o'clock at night on Friday and Saturday or holiday evenings during the school vacation period. While the concept of creating job opportunities is laudable, this particular bill and its companion bills is completely unnecessary at this time. During periods of full employment an argument could be made for these bills even though the idea of having youngsters between the ages of 16 and 18 working until 12 o'clock is still wrong. For one thing, the matter of transportation comes into play. Those of you who have to rely upon mass transportation realize that in the cities you can't get mass transportation after 9 o'clock in the evening. There are no buses running except in a few limited areas. How would the boys get around if they didn't have their own car? I would also remind you that we would keep our youngsters out during the high crime areas in the cities. I recall of a young lad who was working in a submarine place in Bridgeport - this particular establishment was held-up about 10 times in one year (this series of establishments, it's Pete's Submarines of Bridgeport has a number of establishments). Kids, 16 to 18 working there would be subject to being held-up. This has happened to lads working in these restaurants. Thirdly, they could be employed in liquor establishments. This is hardly called the finest atmosphere for our minors and I might remind the Committee Members that I am thoroughly familiar with the restaurant industry - I have worked in the restaurant industry for a great period of my life. I am still employed in the restaurant industry. At the present

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J. Bober: time, I work part-time. I do a little moon-lighting.

Now, this isn't the answer to the employment of minors between the ages of 16 and 18. I think they could be employed elsewhere to better advantage and keeping them out at night is absolutely wrong. Thank you, Mr. Chairman.

Chr. Badolato: Thank you. Anyone else that care to speak in favor of this group of bills? For those of you that don't care to speak, if you want to go on record either for or against any of the bills that are before us, there is on the desk in front of us materials for you to sign in on and state your position. Yes, sir.

J. E. Hibberd: Rep. Badolato, Members of the Committee. I am John E. Hibberd of Hebron, Connecticut, employed as Secretary-Forester of the Connecticut Forest and Park Association, appearing before you today on S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS. I believe that this proposal has considerable merit. There is a similar bill, S. B. 971 (Rep. Ratchford of the 167th, Rep. Kennelly of the 1st, Rep. Ajello of the 118th, Sen. Alfano of the 7th, Sen. Caldwell of the 23rd, Rep. Papandrea of the 78th, Rep. Mahoney of the 19th, Rep. Prete of the 114th, Rep. O'Neill of the 52nd, Rep. Hannon of the 16th, Rep. Morris of the 111th) AN ACT PERMITTING CHILDREN BETWEEN THE AGES OF FOURTEEN AND SIXTEEN TO WORK IN COMMUNITY SERVICE JOBS, although it's just a statement of intent. It may intend to accomplish the same thing but S. B. 337 would provide summer employment for youth in the field of conservation, working in parks and forests and in municipalities.

This State of Connecticut led the way in the 1930's in this field. In fact, the State of Connecticut had the fore-runner of the Civilian Conservation Corps Program in 1932 before it was founded and proposed by the national administration and at that time, our association provided funds for the institution of this first youth labor camp in Connecticut. It was administered by the, then, State Forester. He was able to go to Washington and to assist in the development of the CCC Program.

We do not feel that employing youth in this type of program would interfere with people who would be in the normal labor market. There, of course, would have to be safety provisions built into the administration of such a program, that these young people would not be using dangerous equipment. There have been some programs on the national level in the past - the Neighborhood Youth Corps - which has now pretty much been eliminated. There was a Job Corps which operated on this principle on Federal lands. Apparently, the administration

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J. E. Hibberd: in Washington is proposing another program along these lines which during its first year of operation, funding would be limited to programs on Federal property. Perhaps in the future, in a year or two, this might be expanded to allow municipalities and states to get some funding.

I do think the proposal is worthy of favorable consideration and funding it to an amount which would enable the State of Connecticut to carry some reasonable demonstration program during the first year of operation is certainly in the public interest. I think the new funding figure that Senator Eddy mentioned would certainly accomplish this and I would leave it up to the judgment of this Committee to refine this proposal and to develop forms for its administration. Thank you.

Chr. Badolato: Thank you. Is there anyone else? Yes, sir.

T. Brendamore: I am Theodore Brendamore from Manchester. I would like to address myself against S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS.

I feel many of the cities and towns which might most benefit from this program do not have the matching funds. They are all hard-pressed for funds at this time.

Personally, I have five children of my own. I see nothing wonderful about putting 14 and 15 year olds to work. I think they should be at home. There are also too many unemployed adults at this time. Furthermore, I don't think the approach of the 1930's, to make work, CCC programs, is going to do anything to solve the problems of the 1970's.

Furthermore, from what I have heard of this bill, I understand that less than minimum wages will be paid to these students. I don't think that this is good either. Thank you.

Chr. Badolato: Thank you. Is there anyone else? Then, we will close the Hearing on the second group of bills and we will go to the following bills:

H. B. 5872 (Rep. Byrne of the 11th) AN ACT CONCERNING EXCEPTIONS TO THE PAYMENT OF OVERTIME.

H. B. 6040 (Rep. Papandrea of the 78th) AN ACT CONCERNING EXCEPTIONS TO THE PAYMENT OF OVERTIME.

H. B. 6042 (Rep. Papandrea of the 78th) AN ACT CONCERNING EXCEPTIONS TO THE PAYMENT OF OVERTIME.

LABOR AND INDUSTRIAL RELATIONS

FRIDAY - 1:00 P.M.

FEBRUARY 19, 1971

A. C. Fisher: My name is A. C. Fisher. I am General Manager of the Connecticut Milk Producers Association. Our Association represents, by far, the great majority of the remaining 1100 dairy farms in the State of Connecticut left out of a total of, back about 1940, of approximately 6000 dairy farms as they were at that time. Our dairy industry in the State of Connecticut represents approximately 50% of all agricultural income. For our members, I wish to register our opposition to H. B. 5176 (Rep. Badolato of the 30th, Rep. Stolberg of 112th) AN ACT CONCERNING EXTENDING THE MINIMUM WAGE STATUTES TO MIGRATORY WORKERS, which would in affect remove the Agricultural Workers Exemption from the Minimum Wage Statutes. I will not repeat what Mr. Simpson has said regarding the almost impossibility of properly evaluating the fringe benefits that the agricultural workers get at the present time but it is a very definite fact that it would be next to impossible to do so.

I can't imagine what an administrative monstrosity also that this would mean as far as the implementation of this bill as far as the Labor Department of the State. I wish to point out very briefly, that our 1100 remaining dairy farmers in the State of Connecticut contribute very substantially to the Open Space Program in this State. They are very definitely in competition with producers surrounding us in Massachusetts, New York and Rhode Island, as well as other parts of the Northeast, where the milk market is. It is a very competitive situation. It would be disastrous to the dairy farmers if they were brought under these minimum wage statutes. That finishes my statement. Thank you, Mr. Chairman.

Chr. Smith: Thank you. We will read into the record the correspondence from:

Co-operative Area Manpower Planning System, Committee of the Stamford area, is in support of S. B. 337 (Sen. Eddy of the 9th, Rep. Boggini of the 20th, Rep. Ritter of the 6th, Sen. Jackson of the 5th, Rep. Matthews of the 161st) AN ACT CONCERNING A SUMMER EMPLOYMENT PROGRAM FOR TEEN-AGERS.

Statement in support of H. B. 6047 (Rep. O'Brien of the 131st) AN ACT CONCERNING ESTABLISHING A LABOR-MANAGEMENT PLANNING COUNCIL, from Rep. Thomas O'Brien, 131st District.

The Connecticut Council of Churches in support of H. B. 5176 (Rep. Badolato of the 30th, Rep. Stolberg of the 112th) AN ACT CONCERNING EXTENDING THE MINIMUM WAGE STATUTES TO MIGRATORY WORKERS.

The Connecticut Jewish Community Relations Council is in support of H. B. 5176 (Rep. Badolato of the 30th, Rep. Stolberg of the 112th) AN ACT CONCERNING EXTENDING THE MINIMUM WAGE STATUES TO MIGRATORY WORKERS.

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Wednesday, June 9, 1971

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Before we begin formal business, I indicate that last nights and last days being as they will, it's going to be our intention this evening that no one except members and staff be on the floor. I would hope that individuals would not come at that time relating to exceptions concerning family or friends or children. As much as I might like to have them as our guests, I would hope that that could be reserved until the Joint Session which will come at the end of the evening. I think our first order of business must be to complete the business of this House. So, please, I'll announce it again when we have a full House, please do not expect exceptions can be made at that time. The only way we can complete our business in an orderly fashion is to have only members and staff and, of course, our friends from the Laurel Club on the floor.

djh

Is the gentleman from the 114th ready to proceed with the consent calendar?

MR. SARASIN (95th):

Mr. Speaker, I move adoption of the Joint Committee's favorable reports and the items on today's consent calendar which are as follows: Calendar No. 1546, substitute for H.B. No. 9097, An Act Concerning the Provision of a Courthouse in New London County, File 1716; Calendar No. 1619, substitute for S.B. No. 0337, An Act Concerning a Summer Employment Program for Teenagers, File No. 1704; Calendar No. 1621, substitute for S.B. No. 0527, An Act Concerning Substitution of Securities for Retainage Under Construction Contracts with Political Subdivisions of the State, File No. 1084; Calendar on page 2, Calendar No. 624, substitute for S.B. No. 0592, An Act Concerning the Rights of the Mentally Disordered, File 1691; Calendar No. 1626, substitute for S.B. No. 0608, An Act Concerning Clarification of Certain Aspects

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For the benefit of the members, if they'd be seated, could we have your attention please? It is our intention first to take up the four bills on which the Senate successfully overrode the vetoes. We are required by the constitution to take formal action on these four bills. After that the Majority Leader will then call other bills for consideration. Following that, we will stand in recess to see whether or not, more business comes down from the Senate and sometime this afternoon, it's my understanding that both parties intend to have party caucuses, the time for which and place for which can be announced when we finish our business this morning.

Mr. Clerk, would you begin with the call of the four Senate bills?

THE CLERK:

The members will note that Senate Calendars are on your desks. These are the Senate Calendars bearing the date of Monday, August 2nd. The first bill in on page 1 of the Senate Calendar, Public Act No. 273, Substitute for S.B. No. 1814, An Act Creating a State Commission to Study and Investigate the Problems of Deaf and Hearing Impaired Persons, in your file No. 611.

MR. AJELLO (118th):

Mr. Speaker, may we proceed to the next item first, just reverse the order for a moment and then we'll come back to this one.

THE SPEAKER:

The matter is passed temporarily.

THE CLERK:

The second matter is on page 5 of the Senate Calendar, Monday, the middle of the page, Public Act No. 832, Substitute for S.B. No. 337, An Act Concerning a Summer Employment Program for Teenagers, in your File No. 1704.

MR. BEGG (86th):

Mr. Speaker, may we ask for reconsideration of S.B. No. 337?

djh

THE SPEAKER:

Is there objection to reconsideration? Hearing none, reconsideration is granted. The question now is on repassage.

MRS. BEGG (86th):

Mr. Speaker, I move for acceptance of S.B. No. 337 and repassage in concurrence with the Senate.

THE SPEAKER:

Will you remark?

MRS. BEGG (86th):

Mr. Speaker, this bill permits the municipalities to establish a summer employment program for youths between the ages of fourteen and eighteen years old, to educate them in the area of conservation. This can apply, they can apply to the Council on Agriculture and Natural Resources for state grants for the program on a fifty-fifty basis with municipalities. The program shall be administered at the municipal level by the board of education or at the state level by the Council on Agriculture and Natural Resources or the Commissioner of Environmental Protection if they have one. It's a good bill and I urge its repassage. Thank you.

THE SPEAKER:

Will you remark further?

MR. COLLINS (165th):

Mr. Speaker, I rise in opposition to repassage of this particular bill. Initially the initial reaction would be that this is a laudatory purpose. I would indicate, however, Mr. Speaker, that the summer is over or will be over by the time any effect could come of a bill such as this. There is no money appropriated in this particular bill but it is rather obvious that

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substantial funds would be necessary to carry out any program of this nature next summer in the 1972-73 budget. This particular legislation does, as the gracious lady pointed out, allow each individual town in this state the option of applying for a fifty-fifty cost sharing summer program for young people. Conceivably, Mr. Speaker, if all the towns in the state took advantage of this program and applied, the cost to the state of Connecticut could be phenomenal. Under this bill the Commissioner of the Environment who has the authorization to decide whether or not to fund a given town's project would have absolutely no idea of how much money he would be able to give to the individual towns. There is no appropriation carried to this in which he would know how much money would be available to his department in authorizing these projects nor would he have any guidelines as to the priorities to be used in determining which towns would get how much money. What this bill may well do is to provide false hopes for summer employment to our state's young people and it will certainly precommit the 1972 session of the general assembly to an expensive program without the slightest idea of the cost or its fiscal impact. I submit to you, Mr. Speaker, that if this program is worthwhile and I think it may have considerable merit, it must, it might be brought back to us next year with a dollar figure so that we know how much we are committing the State of Connecticut to in this new program.

THE SPEAKER:

Further remarks?

MR. BOGGINI (20th):

I would like to urge a vote for this bill and this is the bill that Senator Eddy and myself collaborated on. It's a non-partisan bill and it's based on the principle of the Civilian Conservation Corps that was so

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successful back in the 1930's. It was considered one of the most successful programs during that era and both Republicans and Democrats supported it. As far as money involved this year, as I understand it, this would not go into effect until 1972 so there would be no money involved this year. There is much work in our communities that is not being done but that someone should do. And this is the type of a program that could get this work done. For example, in my assembly district, these young people under proper supervision can be used in litter cleanup. They could be used in material recycling programs where glass, paper and metal are involved. They could help create a linear park along the Kockanum River and new Route No. 184 which could be used as a bike trail and a hiking trail. They could help in plantings, grading and beautifying the new community college grounds which will be in Manchester. They might help in necessary work at Wickam Park which serves both Manchester and East Hartford. They could help in the hospitals and the convalescent homes. This is work that is not being done today and some of these agencies need people to work on them and I think it's a very worthwhile program for the youth of our state and one of the things that I would insist on would be keeping the administrative costs down and I would recommend that administrative supervisors be gotten from the Unemployment Compensation rolls where they are already drawing funds and they don't have to work for it. Now, labor is for such a program. You will find much labor support for public service programs in Washington and in this state and I think business people are in favor of this type of a program because this is based on work. Whatever money we spend goes for work accomplished and is not for a program not based on work. Thank you.

MR. FRAZIER (10th):

Mr. Speaker, I, too, want to go on record for repassage of this

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bill. There are many, many people, youngsters in their teenage in the major cities throughout Connecticut, the major cities, sir, where we've had these uprisings, I think, sir, that if we could utilize this energy, redirect this energy by having a program similar to the CCC, the Civilian Conservation Corps, which was an ideal organization for relieving the cities of a lot of tensions that could arise. Thank you.

THE SPEAKER:

Further remarks?

MR. AJELLO (118th):

Mr. Speaker, what I haven't noticed anybody pointing out about this is that the Governor and the Minority Leader has said that there's no money appropriated within the terms of the act. I think two things about that, first off, I don't think that necessarily you can measure this kind of effort in terms of dollars and cents. You can't add up one column and add up the human resource equation on the other side of the ledger and come out with an equal balance. The first question, I think, should be whether or not this program is desirable and I think that it's unfortunate that we didn't have it available earlier this summer. I think it's fortunate for the state that there has not been--

THE SPEAKER:

Can the gentleman from the 118th have your attention?

MR. AJELLO (118th):

I think it's unfortunate that there has not been the kind of programs or the kind of trouble, however, that might arise out of the lack of such a program but that doesn't mean that it won't occur. But more importantly in the appropriations act which was passed, there was the sum of approximately \$1,300,000 for miscellaneous appropriations items which was basically

unallocated and for which this program could have been allocated and thereby funded. So that it's not really a valid argument to say that there is no money available for this kind of program. I think that those who oppose this kind of program should be honest and say that they oppose the program.

djh

THE SPEAKER:

Further remarks? If not, let me announce an immediate roll call.

Are there announcements or introductions during this period of time? If not, the House will stand at ease.

If the aisles will be cleared, we'll proceed with the vote. For those who are just returning to the Hall, we are considering S.B., we are now considering Public Act 832, An Act Concerning a Summer Employment Program for Teenagers. If you wish to repass the bill, vote yes. If you wish to uphold the veto, vote no. Once the members are seated in their own seats, we'll proceed with the vote.

The machine will be open. Has every member voted? The machine will be locked and the Clerk will take a tally.

THE CLERK:

Total Number Voting	143
Necessary for Repassage	118
Those voting Yea	89
Those voting Nay	54
Absent and Not Voting	34

THE SPEAKER:

Repassage is LOST.

THE CLERK:

Public Act No. 273, Substitute for S.B. No. 1814, An Act Creating a State Commission to Study and Investigate the Problems of Deaf and Hearing Impaired Persons, in your File No. 611.

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SENATOR CALDWELL:

On page 1, Cal. 1134, 568; on page 5, C L. 1047; on page 6, Cal. 1067; on page 7, Cal. 1110, 1116; on page 8, Cal. 1131, 1133; on page 11, Cal. 1159 page 12, Cal. 1160, 1164, 1165, 1168, 1169; I might point out that that Calendar is currently marked Banks and should be the Liquor Committee; on page 13, Cal. 1170, 1171, 1179; page 14, Cal. 1182; on page 17, Cal. 1208; on page 23, Cal. 919, on page 26, Cal. 327; on page 28, Cal 491; on page 30 Cal. 664; on page 31, Cal. 733; on page 14, I omitted one, that we might take up, Mr. President, and that is Cal. 1181. SB1017, SB808, SB1187, SB1837, SB584, SB839, SB1787, SB592, SB890, SB337, SB1836, HB5190, SB1588, SB31, SB1828, SB988, SB1139

THE CHAIR: SB1836, HB5190, SB1588, SB31, SB1828, SB988, SB1139

Is there any objection to the motions recommended by the Majority Leader for suspension of the rules on any single starred or no starred items and for the passage of all bills, as described by him? If not, the motions are granted, said bills are declared passed.

SENATOR CALDWELL:

Mr. President, I had a request from the Chairman of the General Law Committee, to remove one of those that I had placed on the Consent Motion, so I withdraw my motion with respect to that particular matter, it's on page 28, top of the page, Cal. No. 491.

THE CHAIR:

I don't think it's necessary to go through the proceeding of reconsideration. The motion is to withdraw the approval of that bill from the consnt list, if there is no objection. So ordered. That bill is not passed.

SENATOR CALDWELL:

Now, may we take up the following matters? On page 2, Cal. 665, recomit 765, take up 788; on page 3, take up Cal. 851, 858, 865, 925, and 929; on

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THE CLERK:

Page 5, fifth item from top of page.P.A. 832. File 1704. Sub. S.B.
337. An Act Concerning Summer Employment Program for Teenagers.

THE CHAIR:

Senator Eddy.

SENATOR EDDY:

Mr. President, in the absence of Senator Smith, who I believe was supposed to report this bill out, with the permission of the majority leader I will bring it out. I move for the repassage of the bill.

THE CHAIR:

Will you remark?

SENATOR EDDY:

Mr. President. This bill was passed unanimously in this body and also in the House. It would establish a permissive program of summer employment for young people. In the Governor's Message for vetoing I find I disagree with nearly every point in the message. No. 1 he said the , or his staff said the program could not be funded. This was by design, we were well aware of the financial situation in this state and furthermore the program could not be organized this year anyway because the time what we were really trying to do was set up the machinery , so next year or subsequent years, if in the wisdom of this body, they wish to fund such a worthwhile program they could do so. Now it is mentioned it would be more advisable if the program could be run by the Department of Community Affairs , under this bill it would be run locally, by local school departments, because they are the ones that know the needs of their own community. They would put in one dollar and the state would put in one dollar and it is a permissive

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program, if they did not feel that they needed such a program they would not have to apply. The statement that the emphasis of such a program should be on disadvantaged, I personally disagree with completely. We have many worthwhile programs for disadvantaged, I support them fully, but where the real need today is in many suburban areas where most teenagers have nothing to do. I know this personally, I employ many teenagers in the summer, approximately 30, and I had this year over 300 applications from local people alone for these jobs. There is a massive need for some sort of a program in this state and throughout the nation which will help young people.

Now we are all jumping over to have rehabilitation programs for young people who are in trouble. It is time we set up some sort of a future program so that every young person who wishes to work in the summer, in a creative outdoor way could find such a job. Now I urge everybody here to vote for this bill. I believe it is worthwhile and I urge passage.

THE CHAIR:

Any further remarks? Senator Smith.

SENATOR SMITH:

Mr. President, I rise in support of repassage of this measure. Simply to add where the Senator had aIt is beyond me once again, how the Governor in his veto message justifies turning away such a measure. I think that Senator Eddy has adequately stated the case for repassage of this measure. I simply want to point out that the last paragraph of the Governor's message he says that the program would be more advisable if run by the Department of Community Affairs where the technical expertise presently exist. It is not so that the expertise running these programs are all in the State Department of Community Affairs. The expertise who set up running

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SENATOR SMITH:

which
among teenagers, in the local and poverty agencies/would be working hand
in hand with the local municipalities if such a program were established.
The Department of Community Affairs has no such expertise to run these
programs and that in addition to what Senator Eddy has presented to this
body to rise above the politics of loyalty to a Governor and exchange that
for loyalty to the youth of this state.

THE CHAIR:

Senator Houley.

SENATOR HOULEY:

Mr. President, speaking for this bill and a quick explanation to
members of the circle, in the second paragraph of his veto message, the
Governor states that the funding is not there for perhaps the first of
173 times it is an accurate statement in these messages. But there was
a reason for that, the Committee on Appropriations, deliberately held that
particular bill on just that reason, that there was no way that we could
determine, where this extra, I believe the Appropriation, from memory,
was 1.8 million dollars was substantial to do the job. After evaluating
it and after the insistence of particularly Senator Eddy and a number of
other legislators, it was felt that indeed it would not be implemented this
particular summer but with the legislation and the legislative intent
there, certainly it could be funded another particular year. I don't think
Mr. President, there is a town or city in the State of Connecticut that does
not have need for this type of legislation, be they rural or urban in nature.
Without going a step further, let me make a positive suggestion, if the
members of this particular circle should vote to override this particular

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SENATOR HOULEY:

measure. It is conceivable that funds could be made available within the limit of the current appropriation and act by the following procedure. At quick glance, there are some approximate minimum of twenty bills that are in this veto package that call for miscellaneous appropriations where funds have been , in fact, provided in the Appropriations Act. Glancing hurriedly at it, and doing it very quickly and not encompassing the whole area, I come up with a calculation of \$570,000 which through miscellaneous appropriations have been vetoed where the money is in the budget at the present time and as I inferred earlier now where does that \$570,000 go. A positive suggestion is this that conceivably working through the executive branch, through the Finance Advisory Committee, through an Executive Directorate which has been used and there is precedent for, which has been used recently, that a portion of that \$570,000 could indeed through the Finance Advisory Committee, be earmarked into either the Parks and Forest or through the Department of Community Affairs, that if money is the concern there is conceivably a way out. If the overriding concern is what I think it should be, is to show faith in our young people and give them some indication of our deep concern, some indication that we want to assist them in these tough times then conceivably we should override this.

THE CHAIR:

Will you remark further? A Roll Call vote will be taken in the Senate.

THE CLERK:

A Roll Call Vote has been ordered in the Senate. Will all Senators please return to the Chamber.

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Roll Call on Public Act 832. Sub. Senate Bill No. 337. An Act Concerning
Summer Employment Program for Teenagers.

DISTRICT 1	Senator Fauliso	Absent
2	Smith	Yea
3	Burke	Yea
4	Odegard	Nay
5	Jackson	Yea
6	Pac	Yea
7	Alfano	Yea
8	Rome	Yea
9	Eddy	Yea
10	Ciarlone	Yea
11	Lieberman	Yea
12	Hammer	Yea
13	Zajac	Nay
14	Prete	Yea
15	Cutillo	Yea
16	Sullivan	Yea
17	Buckley	Yea
18	Crafts	Yea
19	Murphy	Yea
20	Cashman	Nay
21	Gunther	Nay
22	Macauley	Nay
23	Caldwell	Yea
24	Petroni	Yea
25	Dowd	Absent
26	Rimer	Yea
27	Strada	Yea
28	Rudolf	Yea
29	Dupont	Yea
30	Power	Nay
31	Dinielli	Yea
32	Ives	Nay
33	Mondani	Yea
34	DeNardis	Yea
35	Houley	Yea
36	Finney	Yea

THE FOLLOWING IS THE YEA AND NAY VOTE

Whole Number Voting	34
Necessary for Passage	24
Those voting Yea	27
Those voting Nay	7
Those absent and not voting	2

THE CHAIR:

The motion to repass the bill is adopted and the Governor's Veto is overridden.