

SB 452

PA 710 (Vetoed)

1971

Finance - 0

House 5186-5188

Senate 2420-2421

Senate-Veto Session 273-277

**H-119**

**CONNECTICUT  
GENERAL ASSEMBLY  
HOUSE**

**PROCEEDINGS  
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**VOL. 14  
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to him, would you please bring it to the attention of the leaders and only either the leaders from either side who have been designated for that purpose or his own staff will be speaking to him in the well. Please don't think he's rude if he refuses to talk to you. We've asked to have it done that way.

THE CLERK:

On page 9, Calendar No. 1239, page 9, substitute for S.B. No. 452, An Act Concerning Development Bonds, as amendment by Senate Amendment Schedule "A".

MR. METTLER (96th):

Mr. Speaker, I move acceptance of the Joint Committee's favorable report and passage of the bill in concurrence with the Senate.

THE SPEAKER:

Will you remark?

MR. METTLER (96th):

Mr. Speaker, the Clerk has an amendment.

THE SPEAKER:

The Clerk will call amendment Schedule "A".

MR. METTLER (96th):

Mr. Speaker, I request permission to summarize the amendment.

THE SPEAKER:

Before beginning, the gentleman from the 96th to outline the amendment.

MR. METTLER (96th):

Yes, Mr. Speaker, House Amendment "A" is actually a complete re-write of the bill. After the bill was reported out of committee, the State Treasurer and the State Bond Council took a look at it and decided that it is

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defective in a few technical areas and decided that the easiest way to correct this was to completely rewrite the bill. I suggest that I leave the comments on the bill until the amendment has been adopted. I do now move adoption of House Amendment Schedule "A".

THE SPEAKER:

Would you remark on Amendment Schedule "A"? Further remarks on the amendment? If not, all those in favor indicate by saying aye. Opposed? Amendment "A" is ADOPTED.

MR. METTLER (96th):

Mr. Speaker, I now move acceptance and passage as amended by House, by Senate Amendment Schedule "A".

THE SPEAKER:

The question is on acceptance and passage as amended by Amendment Schedule "A". Will you remark?

MR. METTLER (96th):

Yes, Mr. Speaker. Mr. Speaker, this bill is one of the truly outstanding bills of this session. In these days of fierce industrial competition for industry among the states and municipalities, each state must have as many tools as possible and one of the strongest incentives is financing. And this bill will provide the Connecticut Development Commission and, therefore, the state with a much needed financing program. With over 118,000 unemployed in the state, it is essential that every effort be made to retain and attract job opportunities for a growing population. At the present time, forty-three states have such a program, Connecticut will be the forty-fourth. It is true that we have six thousand industries in our state today. Hopefully this piece of legislation will allow us to attract more because it will permit

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the Development Commission, through its own bonding program, to erect facilities, to lease new industries or to underwrite programs for existing industries. It will also allow them to underwrite the cost of anti-pollution devices, for pollution control devices for existing and new industries. It is a superb program, Mr. Speaker, and I urge its passage.

THE SPEAKER:

Further remarks on the bill?

MR. ORCOTT (100th):

Mr. Speaker, I rise to support this major bit of legislation. This is a fundamental part of Governor Meskill's program to attract new jobs in Connecticut. As the previous speaker indicated, most of the industrialized states which Connecticut competes for jobs in industry have some form of revenue bond financing. The major thrust of this legislation will go directly to assist Connecticut business and industry to expand within the state and, secondly, to attract new business and industry into Connecticut. This is major legislation and I urge its adoption.

THE SPEAKER:

Further remarks? If not, all those in favor indicate by saying aye. Opposed? The bill is PASSED.

THE CLERK:

Please turn to page 15, on page 15, at the top of the page, Calendar No. 1418, H. B. No. 7998, An Act Concerning Authority of Town Boards of Finance With Respect to Expenditure for Highways, File No. 1625.

MR. CLARK (14th):

Mr. Speaker, I move acceptance of the committee's favorable report and passage of the bill.

THE SPEAKER:

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THE CHAIR:

The question is on passage. Will you remark further, if not, all those in favor of passage, signify by saying Aye. The Ayes have it, the bill is passed.

THE CLERK:

Please turn to page 12. Calendar #860, file #1215. Favorable report Joint Senate Committee on Finance on subs. S.B. 452. An Act Concerning Development Bonds.

SENATOR BUCKLEY:

Mr. President, I move for acceptance of the Joint Committee's favorable report and passage of the bill.

THE CHAIR:

Will you remark.

SENATOR BUCKLEY:

Mr. President, this bill which I was proud to introduce does something which has long needed for the attracting of industry to the State of Connecticut. It allows through the State Bond Commission to sell up to 200 million dollars in bonds which is to be used for the financing of construction of industrial facilities, which is defined in the bill. If I didn't say revenue bonds, I should have quickly said that. This will not be a tax strain on the people of the State of Connecticut. The bonds of, will be the equivalent to bonds in other states that we have heard about over many years, especially in Southern States where the financing terms are the

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attraction to draw industry from the North to the South, one of them at least was the lower cost of financing. This bill will work on the principal that the tax exempt feature of State bonds which will give the directly passed on to the manufacturers. It is an excellent step forward into a base and then hopefully eliminates some of the unemployment that exists in this state and certainly to make Connecticut a more attractive climate for industry that we might normally draw from our favorite position in the Northeast corridor.

THE CHAIR:

Question on passage. Will you remark further.

SENATOR DOWD:

Mr. President, I'd like to associate myself with the remarks of the distinguished Senator from the 17th and to congratulate him for his part in the authorship of this bill. I think it is an important step and I would hope that it would obtain our unanimous support.

THE CHAIR:

The question is on passage, will you remark further. If not, all those in favor of passage, signify by saying Aye. The Ayes have it, the bill is passed.

THE CLERK:

Page 12, Calendar #863, file #973. Favorable report Joint Senate Committee on Finance. An Act Including Wetlands in Open Space Land Classification. H.B. 5218.

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THE CHAIR:

The bill is not repassed. The veto is sustained.

THE CLERK:

File No. 1215 P.ublic Act 710. Sub. Senate Bill 452. An Act Concerning Connecticut Industrial Assistance.

SENATOR BUCKLEY:

I move repassage of the bill.

THE CHAIR:

Will you remark?

SENATOR BUCKLEY:

Mr. President. This bill as the Governor himself says in his veto message, was one of the milestones in helping Connecticut attract industry. Basically, the purpose of a very long document is to authorize the Connecticut Development Commission to purchase industrial sites , to finance construction of new industrial plants, to finance extensions and additions and remodeling to existing indsutrial structures. The bill to the best of my knowledge received unanimous support of this Circle. It had the assistance of the Office of the State Treasurer who was in favor of the principle. It had the draftsmen ship of the State Bond Council, through intercession of the Exncutive Branch of Government, President Nixon's former firm in New York City. I suppose a considerable amount of money was spent on it to have that draftsmanship completed. The bill in my opinon , is not only necessary, but absolutely mandatory in the year 1971, when the State of Connecticut generally has more than ten percent in unemployment, where Bristol and other communities like it have figures ranging from 15, 18 to 20% unemployment. Here is a vehicle

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SENATOR BUCKELY :

to make Connecticut competitive with other states in the United States, to attract industry, to keep industry here. Industry which has been fleeing to the South and Southwest to take advantage of exactly the same type of legislation which is on the books in these other states and the Governor vetoes the bill because he doesn't like the niche in the Legislative Setup in the State of Connecticut in which this legislature placed him. The sole reason, although he commends the principle is that he doesn't like where it was placed in the table of organization if you will. I cannot help Mr. President, but to sincerely say to the members of this Circle, that at best, such a judgement calling a veto is petty, I personally think it is ridiculous, especially in the plight of the high rate of unemployment. The functions of this loan program and industrial assistance program were placed within the Connecticut Development Commission. The Connecticut Development Commission is a fully staffed organization consisting of hundreds of people, many of whom have been involved in the effort of encouraging industrial development in Connecticut for fifteen or twenty years. Now the agency in which the Governor would like to have this function placed has three fulltime members that my investigation has revealed, who have been operating on a very, very limited program of industrial assistance, basically a loan guarantee program. But here we are, here we sit, 1971, 20% unemployment, this bill offers the chance of new industry, making our own, healthier and stronger and it is vetoed.

Now anyone who can sit in their chair and vote no the motion that I have just made, I would like to see them look at their unemployed constituents the next time we come around to election.

THE CHAIR:

Will anyone remark further? Question is on repassage. Senator Houley.

SENATOR HOULEY:

Mr. President. Very, very quickly, the good Senator from the seventeenth explained it in extreme detail. The veto of this particular bill was a bad error in judgement and a bad advice. I call on the Minority in this Chamber, to truly examine their conscience in this instance. I call on them to take a five minute recess if they will. I call on them to be in touch with their Governor and determine whether or not my previous statement is not correct. It was an honest mistake, a mistake in judgement. It has to be overridden. So please on that basis, both the yeas and the nays, but please override this particular measure. It is a must to the future industrial security of this state.

THE CHAIR:

Will you remark further or repassage? Senator Buckley.

SENATOR BUCKLEY:

Mr. President. It may be an effort in futility, but a question was asked me that I should comment on briefly. Basically, this assistance program costs the state nothing. It is a self-liquidating program. Any of the bonds would be repaid, any of the proceeds would come back to the state through land sales etc. It is a zero cost to the state.

THE CHAIR:

Will you remark further on repassage. Hearing none, a Roll Call is ordered.

THE CLERK:

An immediate Roll Call has been ordered in the Senate. Will all Senators please return to the Chamber.

Roll Call on P. A. 710. Sub. Senate Bill 452. An Act Concerning Connecticut Industrial Assistance.

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SENATORS	Fauliso	YEA	SENATORS	Murphy	Yea
	Smith	Yea		Cashman	Nay
	Burke	Yea		Gunther	Nay
	Odegard	Nay		Macauley	Nay
	Jackson	Yea		Caldwell	Yea
	Pac	Yea		Petroni	Nay
	Alfano	Yes		Dowd	Abs
	Rome	Nay		Rimer	Nay
	Eddy	Yea		Strada	Yea
	Ciarlone	Yea		Rudolf	Nay
	Lieberman	Yea		Dupont	Yea
	Hammer	Nay		Power	Nay
	Zajac	Nay		Dinielli	Yea
	Prete	Yea		Ives	Nay
	Cutillo	Yea		Mondani	Yea
	Sullivan	Yea		DeNardis	Nay
	Buckley	Yea		Houley	Yea
	Crafts	Yea		Finney	Nay

## THE CHAIR:

The following is the Yea and Nay vote

Whole number voting	35
Necessary for passage	24
Those voting Yea	21
Those voting Nay	14
Those absent and not voting	1

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THE CHAIR:

The bill is not repassed. The veto is sustained.

THE CLERK:

Page 4, top of the page. File No1598. Public Act 764. Sub. Senate Bill 414. An Act Concerning Initiation of an Investigation by a Tenants Representative.

SENATOR JACKSON:

Mr. President. I move repassage of the bill.

THE CHAIR:

Will you remark?

SENATOR JACKSON:

Mr. President. Last February, we were asked to more or less reexamine some of the departments that were under our control. The Judiciary Committee tried to do just that and even though the Judiciary committee's budget is one of the smallest net cost to taxpayers of Connecticut, we were able to find a provision in the Tenant's Representative Act where the State could save money. The net result of this act is going to save the state immediately \$45,000. I just don't understand just who it was or how it ever came to be that whoever was advising the Governor could read this bill and make such a horrible mistake as he made. He did not bother contacting either the chairman of the House Judiciary Committee, Rep. Carrozzella or myself. I don't really mind that, but I think he should have checked with the ranking committee members of the Judiciary committee in both the House and the Senate. He did not check with Representative Bingham and he did not check with Senator Rome. Let me just explain very briefly.

At the present time we have a set up where you have tenant's