

Act Number	Session	Bill Number	Total Number of Committee Pages	Total Number of House Pages	Total Number of Senate Pages
PA 71-623		1572	4	1	1
<u>Committee Pages:</u> <ul style="list-style-type: none"> • Finance 939-937 • Finance 953-954 				<u>House Pages:</u> <ul style="list-style-type: none"> • 5568(Consent) 	<u>Senate Pages:</u> <ul style="list-style-type: none"> • 2880 • 2888(consent)

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**CONNECTICUT
GENERAL ASSEMBLY
HOUSE**

**PROCEEDINGS
1971**

**VOL. 14
PART 13
5555-6226**

Tuesday, June 8, 1971

14.

MBS

Officers Observe Dogs Attacking Deer, file 653.

Calendar No. 1578, Substitute for Senate Bill No. 1022.
An Act Concerning Appointment to Fill a Vacancy in Judicial
Office, file 1602.

Calendar No. 1579, Substitute for Senate Bill No. 1045.
An Act Concerning Tax Payments Applicable to Oldest Obligation
on Specific Property, file 1591

Calendar No. 1581, Senate Bill No. 1115, An Act Concerning
Removal of Destruction of signs, file 1516.

Calendar No. 1582, Senate Bill No. 1145. An Act Requiring
State Department Heads to File Bills Earlier, file 1538.

Calendar No. 1585, Substitute for Senate Bill No. 1296,
An Act Concerning the Penalty for Assaulting a Police Officer
or Fireman, file 1511.

On page 4, Calendar No. 1591, Substitute for Senate Bill
No. 1572, An Act Concerning Standardizing the Investment of
State Civil List Funds, file 1506.

Calendar No. 1592, Substitute for Senate Bill No. 1573.
An Act Concerning State Referee Approval of Certain Negotiated
Condemnations, file 1520.

Calendar No. 1595, Substitute for Senate Bill No. 1625. An
Act Concerning Exemption of Municipalities from Payment of
Gasoline Tax for Governmental Purposes, file 1551.

On page 5, Calendar No. 1596, Senate Bill No. 1788, An
Act Concerning Discharge of Sewage, Directly or Indirectly,

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CONNECTICUT
GENERAL ASSEMBLY

SENATE

PROCEEDINGS
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2874-3413

THE CLERK:

The following bills were passed on a Consent Motion by Senator Caldwell with the approval of the Minority Leader;

GOVERNMENT ADMINISTRATION AND POLICY: Substitute House Bill 8682. House Bill 5854. JUDICIARY: Substitute House Bill 7495. House Bill 5662; Substitute House Bill 851. GOVERNMENT ADMINISTRATION AND POLICY: Senate Bill 652; Senate Bill 1145; JUDICIARY Senate Bill 1788; Senate Bill 805; Substitute Senate Bill 1093; Substitute Senate Bill 868; Substitute Senate Bill 1441; BANKS AND REGULATED ACTIVITIES: Substitute Senate Bill 467; GOVERNMENT ADMINISTRATION AND POLICY: Senate Bill 1833; JUDICIARY Substitute Senate Bill 1296; TRANSPORTATION: Senate Bill 1115; Substitute Senate Bill 255; ELECTIONS: Substitute Senate Bill 508; JUDICIARY: Substitute Senate Bill 1022; Substitute Senate Bill 1543; TRANSPORTATION: Substitute Senate Bill 1807; JUDICIARY Substitute Senate Bill 550; substitute senate bill 823; JUDICIARY: Senate Bill 898. TRANSPORTATION Substitute Senate Bill 807; FINANCE: Substitute Senate Bill 1576; Senate Bill 1570; Substitute Senate Bill 1572; Substitute Senate Bill 1549; Substitute Senate Bill 1549; Substitute Senate Bill 1625; Substitute Senate Bill 1045; TRANSPORTATION: Substitute Senate Bill 815; EDUCATION: Substitute Senate Bill 1840; GOVERNMENT ADMINISTRATION AND POLICY: House Bill 6870; House Bill 9249; INSURANCE AND REAL ESTATE: House Bill 6995; GOVERNMENT ADMINISTRATION AND POLICY: House Bill 9242.

THE CHAIR:

Is there any objection to the passage of the bills, as called by the Clerk? If not, Senator Fauliso, do you move the passage of all said bills?

THE CLERK:

DISAGREEING ACTION:

LABOR AND INDUSTRIAL RELATIONS: Favorable report Substitute Senate Bill 429 An Act Concerning the Retirement Salaries of Certain Workmen's Compensation Commissioners. Tabled for the Calendar.

EDUCATION: Substitute House Bill 5615. An Act Concerning Membership of the State Board of Education and Services for the Blind. Tabled for the Calendar.

RECALL: Favorable report of the joint committee on Transportation: House Bill 5245. An Act Repealing the Requirement that Motorcyclists Wear Headgear. This is Public Act 353. Tabled for the Calendar.

JUDICIARY: House Joint Resolution No. 232. Resolution Confirming the Nomination of George Saden, to be a Judge of the Superior Court. Calendar.

Clerk is ready to proceed with the Calendar.

SENATOR CALDWELL:

Mr. President, we have several more Consent Matters, I'll take those up first. I move that the favorable reports of the joint committees, be accepted and the following bills passed: On page 6, Cal. No. 1001, File on our desks, Substitute Senate Bill 807. An Act Concerning Motor Carriers Property for Higher Inter-State Commerce. On page 9, Cal. 1061; file 1517, Substitute Senate Bill 1575. An Act Requiring Furnishing of Regular Monthly Financial Statements for the State's General Highway Fund. On page 10, Cal. 1071. Senate Bill 1570, File 1505, An Act Concerning the Requirement that the Auditors of Public Accounts Report any Unauthorized Handling or Expenditures of State Funds to the Legislative Management Committee as well as the Governor. Cal. 1072, File 1506, Substitute Senate Bill 1572. An Act Concerning Standard-

**JOINT
STANDING
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FINANCE

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727-1114**

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are in fact responsible for the enormous deficit, that ever increasing taxes, not Governor Thomas Meskill, who was in Washington when the deficit was created. Is it not a fact that every 2 years we re-elect the same high-spenders, who continue to spend our hard earned money like water going over the dams, so again, do not blame Governor MESkill for the proposed tax increases, blame yourselves and the politicians that you elect. Thank you very much.

Mr. Robert I. Berdon, Treasurer of the State of Connecticut, I am here to speak on several bills, the first one is 1568. AN ACT CONCERNING THE ISSUANCE OF STATE BONDS. I believe this is a bill that's been proposed by the auditors, and I could readily understand their great concern, regarding the operation of the treasury in the past as far as short term and temporary borrowings. These deficiencies, in the past, have consisted primarily of borrowings by the treasury of many of millions of dollars with no record of bids in a This is a situation which the treasury is in a process of correcting now, and today I delivered to the auditors a written statement of policy that the treasury will follow from this time forward, regarding our temporary borrowings. In essence this policy states, that we will advertize for bids for all temporary borrowings, provided that the market conditions are such in nature that we can so advertize. If the treasurer deems it advisable not to advertize for these bids, but decides to negotiate this sale as might have been done in the past, that there will be record of the reasons for this decision placed in the borrowing file. There are certain market conditions that would make it best, and for the treasury and the state of Connecticut, that there not be public advertizing for business on temporary borrowing. This is in particular times when money is tight and the possibility of many notes still might be outstanding, then the treasury were they haven't been sold. But, I Do say that in request that we allow the treasury to operate under the new policy that, the new written policy that has been adopted now. And, that the restrictive legislation which is contained in bill 1568, not be reported out favorably. Bill 1568 would provide as I read it, that the treasure not only would have to advertize on all borrowings, under all circumstances, but, also would have to get the bond commissions approval for borrowings. This would be too difficult to operate under. Right now the treasurer has to get the approval of the Governor before he borrows money, I would be glad to answer any questions in regard to this bill, you might have. The second bill I wish to address myself to is Bill No. 1572, AN ACT CONCERNING STANDARDIZING THE INVESTMENT OF STATE CIVIL LIST FUNDS. I agree with the bill in principle that there should be located in one statute the authority for the treasurer to invest the state civil funds. I do have some recommendations in changes in this bill and I would like to hand a proposed change for it, if I can. Principally, the recommended changes as to clarify that non-withstanding

1568

1572

1293

1575

the provisions of sections 3-28, 29, 30, and 31, the treasurer would also have authority to invest the states civil funds including the balances and bonds funds, in any of the obligations listed therein. ARE THERE any questions on this I would glad to answer them. The other bill that I would like to address myself on is 1293. it is a statement of purpose bill, AN ACT PROVIDING FOR THE ISSUANCE OF INDUSTRIAL REVENUE BONDS, is an area that I am very interested in, I think that our municipalities are going to have to look to industrial revenue bonds in the future, and I think that it is something that should be given consideration by the COMMITTEE. I visualize the, such things as water companies being financed through industrial revenue bonds etc., 1293 is a statement of purpose bill. Right now the treasury department is working with a couple brokerage firms on trying to develop some sort of a program to present the legislation in hope, if the legislature doesn't pass anything this session, hopefully, by the next session, the treasury department will have some recommendations on that, bill. Finally, I would like to address myself to 1575, which is AN ACT REQUIRING THE FURNISHING OF REGULAR FINANCIAL STATEMENTS FOR THE STATES GENERAL AND HIGHWAY FUNDS. We would appreciate it and we would also in the treasury find those reports helpful and besides the comptroller, the reports going to the comptroller we think that a copy of it should also go to the treasury department.

Rep. Violette: Any questions from the members of the committee?

Rep. Stevens: HB 8763. AN ACT CONCERNING THE TIME WHEN ELDERLY PERSONS ARE ELIGIBLE FOR TAX RELIEF. It appears there is a gap in our law at the present time, concerning qualifications for benefits under the present exemptions for elderly people. The present law relates to the person having adjusted gross income as determined by the Internal Revenue Code of 1954, during the calendar year preceeding the filing, if you would take the example for the man who worked in 1969, in had say a \$10,000 income, and retired on December 31, 1969, and only had an income of say \$4,000 retirement in 1970 living with his spouse and meeting all the other qualifications. If this individual went down to claim the benefits of tax relief for the elderly for the year 1970, in which his income was the \$4,000, he would not be eligible because the calendar year preceeding it, he would have had the \$10,000 while he was gainfully employed. I know that the bill is drafted before you, does not solve the problem either, my own bill, it refers to the 12 months that would not do it. But, I think it would be a simply matter of draftsmanship, to write the law so that a person could receive the benefits for his first year of retirement. I don't think under today's present law in Connecticut in your first year of retirement, you can get the benefits of a tax relief for the elderly, even though, your income is below the limit allowed. I ask the committee to consider this. Thank you.

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Listing of
Recommendations of Auditors of Public Accounts in their
Biennial Report to the 1971 Session of the General Assembly
Together with Legislative Bill Numbers

- 1. Amend Section 4-63 of the General Statutes:
B. 8983 To provide for the establishment of performance auditing
- 2. Amend Section 4-63:
B. 1567 To provide that, in the State service, the personnel classification of "auditor" shall not be used in reference to personnel of any agency other than the Auditors of Public Accounts.
- 3. Amend Section 4-63:
B. 1570 To provide the requirement that the Auditors of Public Accounts report any instances of unauthorized, illegal, irregular, or unsafe handling or expenditure of State funds to the Joint Legislative Management Committee as well as to the Governor.
- 4. Make provision in Chapter 47 of the General Statutes:
B. 1553 To require prompt notification to the Auditors of Public Accounts and the State Comptroller by all agency heads of any instances of wrongdoing, questionable handling or expenditure of State funds, or breakdowns in the safekeeping of any other resources of the State.
- 5. Make provision in Chapter 18a of the General Statutes:
B. 1552 To establish a legislative audit review committee.
- 1. Amend Section 4-86:
B. 1566 To provide budgetary control over refunds of current year expenditures.
- 2. Make provision in Chapter 50, Part II, of the General Statutes:
B. 1548 To establish legislative budget control over certain of the State's working capital (revolving) funds.
- 3. Amend Sections 4-66 and 3-115:
B. 1575 To require the furnishing of regular monthly financial statements for the State's General and Highway Funds.
- 4. Amend Sections 3-114b and 3-115:
B. 1562 To permit the State Comptroller to submit his annual report to the Governor on or before September 1 rather than, as at present, August 15 in order to enable a more accurate reporting of Sales Tax collections.
- 5. Make provision in Chapter 18a of the General Statutes:
To establish a legislative commission to study and, where deemed warranted, to propose revision of those statutes pertaining to budgetary, fiscal, and accounting policies of the State.

- 6. Amend Section 5-156:
To provide for regular transfers from the State General and Highway Funds to the State Employees' Retirement Fund for so long as the resources of the latter fund are not equal to the amount of members' vested interest in their contributions.
- B - 7. None required (practice of "lump sum" budgeting).
- B - 8. Make provision in Chapter 32, Part I, of the General Statutes:
To standardize the investment laws pertaining to Civil List Funds (moneys on deposit for State Government Funds as distinguished from Trust Funds).
B. 1572
- B - 9. Amend Section 3-16:
To invoke for temporary borrowing purposes certain of the requirements set forth in Section 3-20 of the General Statutes in reference to the issuance of State bonds.
B. 1568
- B - 10. None required (separate investment division in State Treasurer's office.)
- B - 11. None required (discourage any additional State payroll deduction programs).
- B - 12. Amend Section 3-119 and provide appropriation funding:
To reaffirm the legislative mandate for an effective State payroll/personnel system and to provide the funding necessary to implement the system.
B. 1561
- B - 13. Amend Section 3-112:
To require the preparation and issuance by the Comptroller of effective accounting and payroll manuals for use by the various agencies of the State.
B. 1565
- B - 14. None required (adoption of a complete legislative budget plan including estimated revenues as well as an expenditure plan).
- C - 1. Amend Section 5-199:
To require that current and complete personnel regulations be prepared and issued in manual form to all agencies of the State.
B. 1564
- C - 2. Amend Section 5-198:
To provide for uniformity of fringe benefits, pay grades and classifications in the Executive Department's unclassified service with those in the classified service.
- C - 3. Amend Section 5-211:
To exclude from meritorious service award consideration employees in an executive, administrative, or professional capacity.
B. 1569