

Act Number	Session	Bill Number	Total Number of Committee Pages	Total Number of House Pages	Total Number of Senate Pages
PA 71-306		8309	2	9	3
<u>Committee Pages:</u> <ul style="list-style-type: none"> <i>Finance</i> 808-809 				<u>House Pages:</u> <ul style="list-style-type: none"> 2265-2266 422-428 <i>Special Session</i> 	<u>Senate Pages:</u> <ul style="list-style-type: none"> 1930-1932

H-112

**CONNECTICUT
GENERAL ASSEMBLY
HOUSE**

**PROCEEDINGS
1971**

**VOL. 14
PART 5
1968-2502**

Thursday, May 6, 1971 101.

MBS

JOHN D. PRETE, 114th District:

Mr. Speaker, I move that Calendar No. 705, Substitute for Senate Bill No. 1531, in the file, file number 594 and 470 be passed retaining its place on the calendar.

MR. SPEAKER:

Is there objection? Hearing none, the matter is retained.

THE CLERK:

Please return to page 3, correction, on page 9 of the calendar. Calendar No. 711, House Bill No. 8309, An Act Concerning Tax Credits for the Establishment of Day Care Centers at Places of Employment. File Number 586.

WOODROW T. VIOLETTE, 36th District:

Mr. Speaker, I move acceptance of the joint committee's favorable report and passage of the bill.

MR. SPEAKER:

Question is on acceptance and passage, will you remark?

WOODROW T. VIOLETTE, 36th District:

Mr. Speaker, this bill provides, Mr. Speaker, for a 5% in the amount of expenditures paid in any income year by any organization in the establishment of a child day care center provided it was started after January 1, 1971. This is a good bill and I believe it should pass.

MR. SPEAKER:

Will you remark further on the bill?

VIRGINIA CONNOLLY, 39th District:

Thursday, May 6, 1971 102

MBS

Mr. Speaker, I rise to support House Bill No. 8309 also. The purpose is designed to encourage industry to establish day care centers adjacent to the place of employment and to provide care of minor children of a working parent. It would encourage the mothers of dependent children to become self-reliant, productive, contributing members of our society. In the final analysis, this could save the state considerable money helping mothers to become available for work who would otherwise not be able to leave their children. This day care center, as set up under this bill, is ideal, I feel, since it would be located at the source of the employment of the mother. This is a good bill and I urge its passage.

MR. SPEAKER:

Will you remark further on the bill? If not, the question is on acceptance of the joint committee's favorable report and passage of the bill. All those in favor indicate by saying aye, opposed? The bill is passed.

THE CLERK:

The Clerk has a Petition. In accordance with the position of Joint Rule No. 20 the Committee on Education is respectfully requested to report House Bill No. 5013 for the purpose of submitting same to a vote of members of said House. Petition bands and necessary signatures, kindly file.

MR. SPEAKER:

Referred to the joint Committee on Education.

H-122

**CONNECTICUT
GENERAL ASSEMBLY
HOUSE**

**PROCEEDINGS
1971**

**VOL. 14
PART 15ss
395-600
no testimony for pages 601-690
691-941**

Monday, August 2, 1971

28.

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THE CLERK:

Total Number Voting	145
Necessary for Repassage	119
Those Voting Yea	84
Those Voting Nay	61
Absent and Not Voting	32

THE SPEAKER:

RePASSAGE IS LOST.

MR. AJELLO: (118th)

Mr. Speaker, moving now to Page 2 of the Calendar. Public Act 306.

THE CLERK:

Public Act 306, House Bill 8309. AN ACT PROVIDING FOR TAX CREDITS FOR THE ESTABLISHMENT OF CHILD DAY CARE CENTERS AT PLACES OF EMPLOYMENT.

THE SPEAKER:

The Chair recognizes the gentleman from the 75th, Representative Gillies from Middletown.

MR. GILLIES: (75th)

Mr. Speaker, I move reconsideration.

THE SPEAKER:

Will you remark on reconsideration. If not, all those in favor indicate by saying AYE. Opposed. Consideration succeeds. The gentleman from the 75th.

MR. GILLIES: (75th)

Mr. Speaker, I now move passage of the bill.

THE SPEAKER:

Question is on repassage of the bill. Will you remark.

Monday, August 2, 1971

29.

MR. GILLIES: (75th)

Mr. Speaker, this is a good bill. It was a good bill when we passed it earlier in the session and nothing has changed that makes it a poor bill today. What it does is it simply gives tax incentives to employers, manufacturers and what have you to provide day care centers at their places of employment and thereby give an opportunity to working mothers to come in and have their children taken care of during the day and be gainfully employed. It is obviously aimed at alleviating the problems that we have in the welfare situation by providing gainful employment to women who would like to work but because of the dependent children are unable to do so. The tax incentives are set forth in the bill providing five percent of the total cost may be taken against any other state taxes and in the event that this amount exceeds a given amount, the tax may then be spread over a period of four years. We spoke about this bill earlier in the session. There were members on your side of the aisle who liked the bill as much as we did and voted for it and to rephrase what Mr. Lenge used to say in another chair as he pointed his finger at us - You know in your heart, it's right. So, support the bill and passage.

THE SPEAKER:

Further remarks. Representative Collins.

MR. COLLINS: (165th)

Mr. Speaker, I rise in opposition to repassage of this bill. In spite of the fact that Rep. Gillies indicates that the

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Monday, August 2, 1971

30.

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bill has a laudatory purpose and it does and the fact that there will be other bills before us today with the same laudatory purposes, the bare fact is that this particular bill results in a revenue loss which was not anticipated in the passage of a budget program for the State of Connecticut. It does involve a tax credit. It was not provided for in the budget. I submit to you, Mr. Speaker, that there are many bills with very good purposes which would certainly get our support if the economic situation and the revenue situation in this State were in a surplus rather than a deficit situation. Unfortunately, because the credit here would not, was not anticipated in the budget that was passed and it is impossible to estimate the revenue loss to the State, we are forced to oppose the bill.

THE SPEAKER:

Mrs. Connolly of the 39th.

MRS. CONNOLLY: (39th)

Mr. Speaker, I, too, believe this bill has great merit. I have researched to try to find out how much money this would eventually bring in to the state. I have not been able to establish this figure, therefore, despite its merits, I must say I feel that we cannot afford it at this time.

THE SPEAKER:

Further remarks. Rep. Papandrea of the 78th.

MR. PAPANDREA: (78th)

Mr. Speaker, I think that we make a mistake if we think of this in terms of whether we can afford it now without really

Monday, August 2, 1971

31.

examining the entire question to determine what we are talking about in terms of costs and exactly what is involved in this type of legislation. I think first of all there should be a consideration; after the implication of bringing in the private sector of our society into the whole problem of getting people off of the welfare roles, saving on the welfare costs to the taxpayer by making available as many, as good facilities as are possible for day care centers. Now the private sector presently is given no incentive to contribute. And you think from the way the Governor's message reads and from the comments we have heard from the other side this morning that the State of Connecticut that the public sector knows all there is to know and has effected all the economies that can be possibly be accomplished. The bald fact of the matter is that if you want to talk about cost let's face the fact that the average cost per child in day care operations under state programs is approximately \$3,000. Now I think, based on experience, that we as a state would have a great deal to benefit and learn from the private sector. And I think when you consider what in retrospect may some day stare at us haltingly as a very meager sum in terms of what could have been learned from business, you'll see that we might very well indeed have been short-sighted here. I think it is so easy to really avoid hitting issues square on in the sacred name of economy and austerity when that plea itself masks an unwillingness to innovate, an unwillingness to say to our partners in the private sector, join with us, we will give you a

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Monday, August 2, 1971

32.

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five percent break on your taxes if you will assume part of the burden; if you will help save the State of Connecticut and the Federal Government money by making it possible for welfare mothers to become productive, tax-paying members of society. Has anyone, including the Governor, stopped to think for a moment what that five percent actually amounts to. Have you stopped for a moment to realize what will come back into the economy by making people who are presently draining the economy into productive contributing taxpaying members? Has anyone figured what the tax contribution of these people would be? I suggest to this Assembly that they have not, because unless we extend our hand to the private sectors to those people who have had to deal with the competitive factors of the American economy, have had to deal competitively to come up with solutions to the massive problems of this state, unless we extend a helping hand of partnership and say to them, we want your help, we need your help, we feel there is something to learn, I think we are doing the taxpayers of this State a disservice. And I don't think this has anything to do with party lines and I think we denigrate the entire meaning of the legislative process and of ourselves, individually, unless we stop for a moment to reflect on what it is that we are doing because it has nothing to do with being a Republican or a Democrat. It means being pennywise and pound foolish or being willing on the other hand to say, let's give it a try because in February if it doesn't work out, we can correct it - but in the meantime, we might possibly have something to learn.

Monday, August 2, 1971

33.

THE SPEAKER:

Further remarks. If not, let me announce the roll call. For those who have just come in, we are on Page 2, Public Act 306. An Act providing for Tax Credits for the Establishment of Child Day Care Centers. If the members will be seated, we will proceed with the vote. If you wish to repass the bill, vote yes; if you wish to uphold the veto or support the Governor's position, vote no. Representative Griswold from the 109th.

MRS. GRISWOLD: (109th)

Mr. Speaker, I can't resist the opportunity of standing up to speak for day care centers and I plan to do it on each and every bill that comes up for day care today. I, as much as anybody in this auditorium, am austerity-conscious. I know our problems but I cannot be austere when it is a question of the children of Connecticut and time is awasting. We cannot wait until next February to do something about day care centers. For four years we have been delaying and dilatory and as I guess you all know we didn't even use our appropriation for day care centers this year because we were not ready to act. We must move in this area and now.

THE SPEAKER:

Will the members be seated. The machine will be opened. Has every member voted. Will you check the board to make sure your vote is properly recorded. The machine will be locked and the Clerk will take a tally.

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Monday, August 2, 1971

34.

THE CLERK:

Total Number Voting	152
Necessary for Repassage	119
Those Voting Yea	84
Those Voting Nay	68
Absent and Not Voting	25

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THE SPEAKER:

REPASSAGE IS LOST.

MR. AJELLO: (118th)

Mr. Speaker, nothing daunted, we now call your attention to Page 5 of today's Calendar, Public Act 593, House Bill 8712.
AN ACT CONCERNING THE ESTABLISHMENT OF A DRUG DEPENDENCY UNIT AT VETERANS' HOME AND HOSPITAL.

THE SPEAKER:

The gentleman from the 52nd, Representative O'Neill.

MR. O'NEILL: (52nd)

Mr. Speaker, I move for reconsideration of this bill.

THE SPEAKER:

Will you remark on reconsideration. If not, all those in favor will indicate by saying AYE. Opposed. Reconsideration is granted. Gentleman, my hearing may be bad but my eyes are pretty good.

Representative O'Neill.

MR. O'NEILL: (52nd)

Mr. Speaker, I now move for repassage of this bill.

THE SPEAKER:

Will you remark on repassage.

S-80
CONNECTICUT
GENERAL ASSEMBLY

SENATE

PROCEEDINGS
1971

VOL.14
PART 5
1921-2435

May 14, 1971

10.

SENATOR CIARLONE:

Mr. President, I move acceptance of the joint committee's favorable report and passage of the bill.

THE CHAIR:

Will you remark?

SENATOR CIARLONE:

Mr. President, this bill merely clarifies some of the language in the bill that was passed last session Children and Youth Services. A child in the custody of the Commissioner of Children Youth Services is committed to him by the Welfare Commissioner. This bill merely clarifies the language in that the Welfare Commissioner shall pay for the support. Further the Commission on Children Youth Services has the authority that any medical or dental treatment apply to the child that would be in his best interest. The only proviso here is that the parent of the child should be notified. Its a good bill. We urge adoption.

THE CHAIR:

The question is on passage of the bill. Will you remark further? If not all those in favor of passage of the bill signify by saying aye. AYE. Opposed nay? The ayes have it. The bill is passed.

THE CLERK:

File 586

Cal. 632/Favorable report joint standing committee on Finance H.B. 8309 An Act Providing For Tax Credits for the Establishment of Child Day Care Centers at Places of Employment.

THE CHAIR:

Senator Cutillo.

SENATOR CUTILLO:

Mr. President, I move acceptance of the joint committee's favorable report and passage of the bill.

THE CHAIR:

Will you remark?

SENATOR CUTILLO:

Just to go a step farther than the explanation in the bill

May 14, 1971

11.

itself. The bill will allow a credit against the tax imposed by Chapters 208 and 209 and 212 of the General Statutes. 5% of expenditures of employers to be spent on established Day Care Centers at their place of business. This of course would facilitate the employment of parents who would have pre-school children.

THE CHAIR:

The question is on passage of the bill. Will you remark further? Senator Ives.

SENATOR IVES:

Mr. President, I don't rise to support or oppose this bill. I think here again the concept is good. But I wonder if the Senate Chairman of the Committee had any testimony on the estimated cost of the state under this?

THE CHAIR:

Senator Cutillo, if you will?

SENATOR CUTILLO:

We could not honestly answer to what amount the cost would be, Senator Ives, to be specific to your question. I couldn't answer that.

SENATOR IVES:

All right Mr. President. Just one or two more words. I think its a step in the right direction. Because I think if we can induce employers to build these day centers. It will be far cheaper to a tax credit plan. Than it would be for the state to get into building the day centers themselves. And if I understand the bill right. They are only entitled to a credit of 5% and thats all. So if it works. I think we are getting out well ahead.

THE CHAIR:

Senator Cutillo.

SENATOR CUTILLO:

Mr. President, if there is a question of costs to this. We can find out if you want to hold it. All right, ok.

May 14, 1971 12.

THE CHAIR:

Will you remark further? S_enator Rome.

SENATOR ROME:

Mr. President, I would assume, if the bill works as the principal has been annunciated by both you and Senator Cutillo. That the cost to the state would be more than made up by the benefits that accrue to the state economically. And I would urge its passage.

THE CHAIR:

Will you remark further? If not all those in favor of passage of the bill signify by saying aye. AYE. Opposed nay? The ayes have it. The bill is passed.

THE CLERK:

Cal 636, File 888 Favorable report of the joint standing Committee on Transportation on S.B. 258 An Act Concerning Bond Requirement of Public Service Companies.

THE CHAIR:

Senator Buckley.

SENATOR BUCKLEY:

Mr. President, I move acceptance of the joint committee's favorable report and passage of the bill.

THE CHAIR:

Will you remark ?

SENATOR BUCKLEY:

It increases the amount paid in capitol in surplus of the company that is exempt from the bonding provision. Public Service Company is exempt from bonding provisions from \$150,000 to \$500,000.

THE CHAIR:

Will you remark further? If not all those in favor of passage of the bill signify by saying aye. AYE. Opposed nay? The bill is passed.

THE CLERK:

Page 6, please Cal 637, File 887 Favorable report of the joint standing committee on Banks and Regulated Activities on

**JOINT
STANDING
COMMITTEE
HEARINGS**

FINANCE

**PART 3
727-1114**

1971

F. Healey: eliminating from your local bus carrier one of the sources he has available to continue any service, so if you are going to attempt to help the elderly by allowing this type of financing arrangement with the town, the town of necessity is going to have to turn to its yellow bus operator rather than certificated bus operator to provide the service because it can do it. The yellow bus operators are available in the in between times to provide this service and immediately you are going multiply your problems with continuing the normal certificated bus operations in your cities, so that if you were even to consider this type of legislation I would hope you would make such provisions in it so that in the towns where there is certificated motor bus service available - that that is the service that would be used for this transportation rather than some other type. Thank you very much.

Rep. Clynes: Thank you. Any questions. Mr. Stecker.

HB8309 Russell L. Stecker: Goodmorning Mr. Chairman and members of the Committee. I'm here to speak on bill 8309 which deals with the establishment of day care centers at places of industry and granting that the reason it is before you is that it would grant a tax credit to those industries that did establish this kind of day care center. Although it would seem that this could mean a loss of revenue to the state, I'm sure that you can see that if such day care centers were established it would remove from the expenses of the state, one of the very major portions of expense in the aid to dependent children under the welfare program. The main thrust of the bill is to establish these day care centers in such a way that the mother, the employable mother who has young children would be able to take the children with her in the morning, when she goes to work; the children would be cared for during the day while she is at work and be in close proximity to the children in case there were any problems that came up and would take them back with her at the completion of her days duties of work. I think you can see the convenience of it, this sort of an arrangement and I think it would be an appealing thing to many of the parents, the mothers who are presently on welfare, they are supporting the children. That being the main thrust of this bill, however I would like to just remind you, perhaps, this bill had a rather bizarre history in the last session of the Legislature - it came before the House of Representatives and it was reported out with what I think most people thought was a Joint Favorable - went up to the Senate, one of the closing days of the session and

R. L. Stecker: it wasn't until about a week or two after the session was over that finally I realized that it had been given only a House favorable. Sen. Marcus had returned it to the Finance Committee because it did not have the Senate favorable and myself as well as others who were looking forward to the benefits of this bill were quite surprised to find out what had happened, so as I say it did receive favorable consideration at least by the House and of this Committee last year and I'd certainly like to see it enacted into law in this session. Thank you very much.

Rep. Clynes: Thank you. Any questions.

Rep. Clynes: Wouldn't we then be obligated to extend that tax credit to any private day care center if they were showing us these people that in fact were employed at usefull employment.

R. L. Stecker: I don't think this would be necessary. The main purpose of this bill is that it does put the child close to the place of employment, so that you don't have the problems of transportation and you don't have all the inconveniences of those of the normal day care centers operations, so I think it would be an encouragement to industry to establish this kind of thing, it would also be an encouragement to those mothers that might run into difficulties of transportation etc. if they didn't.

Joseph C. Bolber: Secretary-Treasurer of the Connecticut State Labor Council. Speaking in support of SB1303 the one cent per gallon motor bus tax on gasoline. I sat in on the discussion with Commissioner Conglin, former Commissioner Conklin, discussing ways of financing the motor bus carriers in this state. As you know under the present law many of the regions, many of the communities could set-up their regional districts - that's permitted under the law now. We had a companion bill in Transportation that would allow the Department of Transportation to operate motor bus carriers. During the course of the discussions, he said "that is a minor problem, the problem is of the money - the money isn't there for the next five years. There won't be any money available for motor bus transportation, we could stall, pledge and earmark for the railroad or we have two sources of inaudible of getting this money. 1) is an imposition of a gasoline tax or an increase in the public service tax. At the present time the Department of Transportation exist on 20% of the public