

Act Number	Session	Bill Number	Total Number of Committee Pages	Total Number of House Pages	Total Number of Senate Pages
PA 71-28		242	3	3	6
<u>Committee Pages:</u> <ul style="list-style-type: none"> <i>Government Administration and Policy 3-5</i> 				<u>House Pages:</u> <ul style="list-style-type: none"> 969-971 	<u>Senate Pages:</u> <ul style="list-style-type: none"> 528-533

H-109

**CONNECTICUT
GENERAL ASSEMBLY
HOUSE**

**PROCEEDINGS
1971**

**VOL. 14
PART 2
449-973**

Tuesday, March 23, 1971

143

ad

Vehicle Statutes, file 120.

MR. SPEAKER:

Representative Hannon.

MR. HANNON:

Mr. Speaker, I move that Calendar 136, file 120 be passed retaining its place on the Calendar.

MR. SPEAKER:

Is there objection. Hearing none, so ordered.

CLERK:

Calendar No. 137, House Bill 7661 - An Act Concerning Extending the Minimum Wage Law to Public Employees and Educational, Charitable and Like Employees, file 122.

MR. SPEAKER:

Representative Hannon.

MR. HANNON:

Mr. Speaker, I move that Calendar 137, file 122 be passed retaining its place on the Calendar.

MR. SPEAKER:

Is there objection. Hearing none, so ordered.

CLERK:

Calendar 140, Substitute for Senate Bill 242 - An Act Concerning an Appropriation to a Governor Leaving His Office. (As amended by Senate Amendment, Schedule A), file 75.

MR. SPEAKER:

The Chair recognizes Representative Cohen from the 59th.

MR. COHEN:

Tuesday, March 23, 1971

144

ad

Mr. Speaker, this bill was referred to the Appropriations after receiving a joint favorable report from the Committee on Government Administration and Policy. The bill was amended the Appropriations Committee to make this language more acceptable to the members of the committee, to make the monies available on a reimbursement basis only. I would the adoption of Senate Amendment Schedule "A".

MR. SPEAKER:

Clerk has in his possession Senate Amendment Schedule "A" as adopted by the Senate. Will he read that for the benefit of the members.

CLERK:

Senate Amendment Schedule "A".

Delete Section 2 and in lieu thereof insert the following:

Sec. 2, To be eligible for the benefits of this act, a former governor shall not, during the term for which he was elected, have been removed from office or have left office during the term for which he was elected for any reason other than physical or mental disability.

MR. COHEN:

I move the adoption of Senate Schedule "A".

MR. SPEAKER:

Questions on adoption of Senate Amendment Schedule "A". Will you remark further. Hearing none, all those in favor of adoption of Senate Amendment Schedule "A", indicate by saying "Aye". Those opposed. The amendment is adopted. The Chair will

Tuesday, March 23, 1971

145

ad

rule it technical. We can proceed with the bill as amended by Senate Amendment Schedule "A".

MR. COHEN:

Mr. Speaker, I move the passage of this bill as amended by Senate Amendment Schedule "A".

MR. SPEAKER:

Will you remark further on the bill as amended. If not, all those in favor indicate by saying "Aye". Those opposed. The bill as amended is passed.

Representative Cohen.

MR. COHEN:

Mr. Speaker, I move for suspension of the rules for immediate transmittal to the Governor.

MR. SPEAKER:

Is there objection. Hearing none, the rules are suspended and the bill as amended is transmitted to the Governor.

CLERK:

Favorable reports. Favorable report of Joint Standing Committee on Rules, House Joint Resolution 30, Resolution Amending the Joint Rules Concerning the Joint Standing Committee on State and Urban Development.

MR. SPEAKER:

Tabled for the Calendar and printing.

CLERK:

Favorable substitute report, Committee on Labor and Industrial Relations, House Bill No. 6040 - An Act Concerning

S-77

**CONNECTICUT
GENERAL ASSEMBLY**

SENATE

PROCEEDINGS

1971

VOL. 14

PART 2

474-956

March 16, 1971

25.

SENATOR PAC:

I move acceptance of the Joint Committees Favorable Report and passage of the bill as amended by Senate Sch. A. I believe.

THE CHAIR:

Will you remark further?

SENATOR PAC:

This bill would apportion the expenses of Lake Authorities on a formula other than linear foot basis. And this is laid out according to their boundaries on the lakes. This formula would have to be accepted by all the towns and their legislative bodies. This is what the amendment was all about. It would also permit the lake authorities to act as an agent in any application to the state or any of its divisions. For any grants reimbursements and so forth. I think its a good bill. I move its passage.

THE CHAIR:

Any further remarks? The question is on the acceptance of the Committee's Favorable Report and passage of the bill as amended. All those in favor indicate by saying aye. AYE. Opposed? The ayes have it. The bill is passed as amended.

THE CLERK:

The next item, Calendar No. 51, File No. 75. Favorable Report Joint Standing Committee on Appropriations on Substitute Senate Bill 242. An Act Concerning An Appropriation To a Governor Leaving His Office.

THE CHAIR:

Senator Houley.

SENATOR HOULEY:

Mr. President, I move acceptance of the Joint Committee's Favorable

March 16, 1971

26.

Report and passage of the bill.

THE CHAIR:

Will you remark?

THE CLERK:

The Clerk has an Amendment.

THE CHAIR:

Senator Ives.

SENATOR IVES:

Mr. President will the Clerk please read the Amendment?

THE CLERK:

Senate Amendment A. as offered by Senator Ives. Delete Sec. 2 and in lieu thereof insert the following: Sec. 2 To be eligible for the benefits of this act, a former governor shall not, during the term of/which he was elected, have been removed from office or have left office during the term for which he was elected for any reason other than physical or mental disability.

SENATOR IVES:

Mr. President, I move the adoption of the Amendment.

THE CHAIR:

Will you remark on the Amendment?

SENATOR IVES:

Mr. President, it developed in discussing this bill within our caucus that there was a possible question in Sec. 2 that if a person left the office of Governor, say for U.S. Senator he could have been construed to have been unable to perform the duties of his office and still been eligible

March 16, 1971

27.

for the benefits. We think the Amendment clarifys it very clearly that if you leave the office during the term; for any reason other than having been removed or for a physical or mental disability, there are no benefits payable under the bill.

THE CHAIR:

Any further remarks on the Amendment? The question is on the adoption of the Amendment. All those in favor indicate by saying aye. AYE. Opposed? The ayes have it. The Amendment is adopted.

I guess the Chair can rule that this is technical and if there is no objection we will proceed with the passage of the bill as Amended.

Senator Houley.

SENATOR HOULEY:

Mr. President, commenting on the Bill with your permission and that of the Circle, I should like to ask that the proceedings be recorded and that the remarks following be made an official part of the transcript. So that in time to come the intent of this General Assembly and this circle shall be certainly refered to. The Bill itself S.B. 242 as Amended, as declared a technical Amendment by the President does the following: This bill provides for the sum of some \$10,000. to be appropriated for use by a former Governor "to meet the expenses applicable to the performance of public responsibilities related to his having held the office of governor."

"The performance of public responsibilities" is intended to include a former governor responding to the huge volume of correspondence accumulated after leaving office, making speeches at public functions, attending conferences of public officials, writing reports, making recommendations and

March 16, 1971

28

preparing other materials based upon his experience as governor, and other kinds of services that a person who has been governor of the state can perform because of having held that office.

The expenses associated with the performance of these responsibilities would include secretarial assistance, stationary, postage, telephone charges, travel, hotel expenses, and the usual out-of-pocket expenses and disbursements related to this type of activity.

It will be observed that none of the monies appropriated will cover any private or personal expenses of a former governor unrelated to the performance of the aforesaid public responsibilities.

Mr. President, I urge the passage of this bill as amended.

THE CHAIR:

Any further remarks? Senator Odegard.

SENATOR ODEGARD:

I rise to offer my personal objections to this particular bill. To be consistent with the sentiments I expressed in Executive Session of the Appropriations Committee. I would like to preface my remarks with offering my personal respect for the office of the Governor of the State of Connecticut, to the Honorable John Dempsey and to the Honorable Thomas Meskill. And I am sure that the Senate will accept my remarks in that context. I oppose it first because of the state's financial condition. And I think this won't be the only bill with substantial justification that I oppose for that reason alone. However, I further feel that from my point of view its not public policy that I agree with. I don't agree with it because I feel the Governor at least usually leaving office, is informed of that in November or prior to

March 16, 1971

29.

November and will hold this office of the Governor of the State of Connecticut until early January. And that Governor has that period of two months to prepare for his leaving of office. I don't agree with it because I feel a Governor has been compensated in what has been judged to be an acceptable amount during his term. And when his official responsibility as the Governor of the State of Connecticut cease, so I believe should his compensation cease.

Further, I believe that most Governors, I suspect all in leaving, state service or leaving state service as Governor are fully qualified to earn a good living do have a state pension coming and further I do not agree with it because I think there is a possibility of precedent set which could extend itself to Commissioners, to Legislative Leaders, to Senators and to Representatives not to this degree but in concept. My personal feeling is Mr. President that the bill is not a necessary one. Thank you.

THE CHAIR:

Any further remarks? Senator Ives.

SENATOR IVES:

Mr. President, I rise to support this bill. Mr. President when a Governor leave office, his duties do not stop. And continue for some period of time. And what we are really saying is that the state should pick up the expenses of an obligation a man feels morally responsible to answer. And thats all this bill does.

THE CHAIR:

Any further remarks? Senator Caldwell.

SENATOR CALDWELL:

Mr. President, I am delighted to hear the Minority Leader rise to

March 16, 1971

30.

support this bill. Because I think its a fair bill. And I heard the remark discussing the financial condition of the state of Connecticut and I don't think this affects that much of a way. I think other things have been done and I think that the incoming Governor be granted funds so that he may be able to take office in the proper manner. And I think its only fitting and long over due that a Governor leaving office in the manner that the most recent Governor did, should also be compensated, to enable him to adjust to his new role in life.

THE CHAIR:

Any further remarks? If not the question is on the acceptance of the Committee's Favorable Report and passage of the bill as Amended.

All those in favor indicate by saying aye. AYE. Opposed? The ayes have the bill is passed as Amended.

THE CLERK:

Calendar No. 52, File No. 74 Favorable Report Joint Standing Committee on the Environment on H.B. 345, that should be S.B. 345 An Act Concerning Control of Communicable Diseases in Domestic Animals.

THE CHAIR:

Senator Pac.

SENATOR PAC:

Mr. President, I move acceptance of the Joint Committee Favorable Report and passage of the bill.

THE CHAIR:

Will you remark?

SENATOR PAC:

The owner of any animal with a communicable disease has up to 60

**JOINT
STANDING
COMMITTEE
HEARINGS**

**GOVERNMENT
ADMINISTRATION
&
POLICY**

**PART 1
1-333**

**1971
Index**

2

GOVERNMENT ADMINISTRATION AND POLICY

3

WEDNESDAY

FEBRUARY 17, 1971

in their spare time, get them to us so we'd know what they needed. I think they have the use of about three rooms in the Capitol and I think it was demeaning and was not helpful in an orderly transfer of government. Anyone else want to talk on that one, 6566? Okay the hearing is closed of 6566.

I'm sorry. Sure, Mr. Hannon.

Rep. Hannon:

I'm sorry I'm late getting up here. Well I had a form 302 that came up to 77.

Mr. Chairman, members of the Governmental Administration and Policy Committee my name is George Hannon, Assistant Majority of the House, attending this hearing today on behalf of the leadership of the House of Representatives Democratic leadership of the House of Representatives to speak on two bills. I wonder if I might capsule both of them. First one is Senate Bill 242, an act concerning an appropriation to a Governor leaving his office.

The State of Connecticut is in unique position of providing no funds at all for outgoing governor for reimbursement of actual expenses. This is not gentlemen and I repeat, it is not a pensioned in or salaries for any outgoing governor. The thrust of the Bill as I understand it, is to provide for actual expenses of a governor leaving office principally from the day after the election until the one year. We contacted through the Research Office, Office of Research, Legislative Research, of the State of Connecticut several states. No state contacted reported funds were provided for an outgoing governor. It strikes us as being important that such clerical obligations and correspondence obligations as the outgoing governor might have for a one year period might be taken care of on Senate Bill No. 242.

More importantly, however, is House Bill 6566, an act to increase the sum made available to Governor-Elect. It is the governor's principal responsibility from the day of election to his inauguration to prepare a budget, that budget which you received yesterday and the statute now provides for (\$10,000) ten thousand dollars for the Governor of the State of Connecticut. We think this is wholly inadequate and the thrust of 6566 would increase those funds to (\$25,000) twenty five thousand dollars.

We again did some research in this area in a survey of several of the states, including our sister state of Massachusetts provided us with the information that Massachusetts allows (\$20,000) twenty thousand dollars appropriated from the extraordinary fund account to the governor-elect to prepare his budget for staffing and such other necessities as certainly befits the office of governor. The fingerprints obviously of the democratic leadership in the House on these two bills and we strongly urge your kind consideration in their passage. Thank you very much.

GOVERNMENT ADMINISTRATION AND POLICY

WEDNESDAY

FEBRUARY 17, 1971

- Rep. Donnelly: I have a question on 6566. Senate Bill 242 that best be raised in the contexts of the question that Mr. Hannon and it arises perhaps more than from any other source from ignorance on my part but I question whether the phrase on appropriated resources of the general fund is a word of art that means in effect authority of the part of control in the spending that in deficit the sums of money in question here. If the answer is yes, I question whether it's a good idea, not going to the mure of the proposition that (\$10,000) ten thousand dollars be provided on coming governor and (\$25,000) twenty five thousand dollars for transition. I think those are two good ideas, but my question is directed more to the fiscal propriety of authorizing the deficit of legislation.
- Rep. Hannon: I think the propriety is, your question as regarding to propriety, is propriety, is a good one and I think that perhaps in the executive budget that a sum of money be provided so that the comptroller could make such charges against that budget.
- Chairman Neiditz: Well I think that, this is Neiditz from the 12th, I think that the only thing we did was amend the existing statute and I think that might be looked into before, if we have time on this as far as the governor-elect is concerned and if it is indeed a word of art, then words of art, then we would go along with it but we might change it, we just add it, we just change the number. I don't think it's a question of money, it's a question of what the facilities are and I think that we can look at that, if we have time on that.
- Rep. Donnelly: It's George's suggestion and I think I agree with him that a better way to do it is to make a specific appropriation in the budget, in the executive department budget and when these expenses can be anticipated rather than to rely on appropriated resourch of the general fund which to our great shock and dismay in the last couple of years hasn't existed.
- Chairman Neiditz: Of course we never will know until after an election as to whether it is an incumbent succeeding himself or someone new coming in, so it is very difficult to - I think maybe we'd have to stay with this language.
- Rep. Donnelly: I think we ought to inquire into this.
- Chairman Neiditz: Right.
- Sen. Hammer: Evidently they found (\$10,000) ten thousand before under the statute.
- Chairman Neiditz: Yes.

GOVERNMENT ADMINISTRATION AND POLICY

EDNESDAY

FEBRUARY 17, 1971

Sen. Hammer: The one on the appropriations bill. (Her speech inaudible)

Rep. Willard: Mr. Chairman, Mr. Hannon. one question. George, I just wondered whether or not the - a notice of bill by Rep. Yedziniak briefly signed up to certain things that are required as a result of the Constitutional Ammendment.

Well it was listed and I'm just wondering if we might check that. I haven't had a chance to read all the bill. I just wondered whether that leadership requires these bills - a - statement of purpose simply says to incorporate as a statute concerning sessions in the General Assembly and those changes adopted by the Constitutional Ammendment.

Rep. Hannon: I think we can get to that because I don't have a position on it either.

Chairman Neiditz: Thank you very much Mr. Hannon.

Rep. Hannon: Thank you.

Chairman Neiditz: We are about to close the hearing on 6566 Lucy and for the benefit of those of you who arrived recently and 242.

By the way after this meeting if we can meet in executive session to go over some of these things, it would be helpful just to give those of you who weren't at our first executive for Senator Sullivan was not there either because he was in the Senate. Just the direction that we're going, we'd appreciate it.

Alright does anyone have anything to say on 6566? Except Lucy that we have, Sen. Hammer we have inquired and will make an inquiry of the governor's office as to what problems that the've had during the interim and try to incorporate answers to those problems in our bills.

Sen. Hammer: (Her speech inaudible)

Chairman Neiditz: Yes, for the incoming governor, in addition to the money. The money is not the important thing. There is no appropriation obviously at this time and there won't be for four or six more years.

Anyone have anything to say on House Bill 242 for the public hearing. Alright we'll declare the hearing closed on 6566 and 242.

Next Bill is 6641 that concerning maintenance of the Governor's Residence. (Rep. Genovesi of the 18th) I don't believe is here. I'm not sure of the reason for the bill. My feeling is that we should hold it until we get some idea on what is involved or if there are any problems on this.